# VILLAGE OF FOREST PARK, ILLINOIS ANNUAL FINANCIAL REPORT

# VILLAGE OF



# FOR THE FISCAL YEAR ENDED APRIL 30, 2022

Schedule of Changes in the Employer's Total OPEB Liability

Retiree Benefit Plan

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# FINANCIAL SECTION

This section includes:

Independent Auditors' Report Management's Discussion and Analysis Basic Financial Statements Required Supplementary Information Other Supplementary Information Supplemental Schedules

# **INDEPENDENT AUDITORS' REPORT**

This section includes the opinion of the Village's independent auditing firm.



CERTIFIED PUBLIC ACCOUNTANTS

Lauterbach & Amen, LLP

#### **INDEPENDENT AUDITOR'S REPORT**

November 3, 2022

The Honorable Mayor Council of Commissioners Village of Forest Park, Illinois

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Village of Forest Park, Illinois, as of and for the year ended April 30, 2022, and the related notes to the financial statements, which collectively comprise the Village's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit(s), each major fund, and the aggregate remaining fund information of the Village of Forest Park, Illinois, as of April 30, 2022, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Village, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Village of Forest Park, Illinois November 3, 2022 Page 2

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison schedules, and GASB-required pension and other post-employment benefit (OPEB) reporting, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Village of Forest Park, Illinois November 3, 2022 Page 3

#### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village of Forest Park, Illinois' basic financial statements. The other supplementary information and supplemental schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements and other records used to prepare the basic financial statements and other records used to prepare the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, other supplementary information and supplemental schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Lauterbach & Amen. LLD

LAUTERBACH & AMEN, LLP

MANAGEMENT'S DISCUSSION AND ANALYSIS

Our discussion and analysis of the Village of Forest Park, Illinois' (the Village) financial performance provides an overview of the Village's financial activities for the fiscal year ended April 30, 2022. Please read it in conjunction with the transmittal letter, located in the introductory section of this report, and the Village's financial statements, located in the basic financial statements section of this report.

# FINANCIAL HIGHLIGHTS

- The Village's net position decreased as a result of this year's operations. While net position of businesstype activities reported an increase by \$2,937,794, or 13.7 percent, net position of the governmental activities decreased by \$9,489,089, or 22.0 percent.
- During the year, government-wide revenues for the primary government totaled \$35,154,287, while expenses totaled \$41,705,582, resulting in a decrease to net position of \$6,551,295.
- The Village's net position totaled a deficit of \$28,219,344 on April 30, 2022, which includes \$48,471,711 net investment in capital assets, \$17,126,317 subject to external restrictions, and \$93,817,372 unrestricted (deficit) net position that may be used to meet the ongoing obligations to citizens and creditors.
- The General Fund reported an increase this year of \$458,514, resulting in ending fund balance of \$935,421, an increase of 96.1 percent.

### USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities provide information about the activities of the Village as a whole and present a longer-term view of the Village's finances. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the Village's operations in more detail than the government-wide statements by providing information about the Village's most significant funds. The remaining statements provide financial information about activities for which the Village acts solely as a trustee or agent for the benefit of those outside of the government.

#### **Government-Wide Financial Statements**

The government-wide financial statements provide readers with a broad overview of the Village's finances, in a matter similar to a private-sector business. The Statement of Net Position reports information on all of the Village's assets/deferred outflows and liabilities/deferred inflows, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Village is improving or deteriorating. Consideration of other nonfinancial factors, such as changes in the Village's property tax base and the condition of the Village's infrastructure, is needed to assess the overall health of the Village.

The Statement of Activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Management's Discussion and Analysis April 30, 2022

#### **USING THIS ANNUAL REPORT - Continued**

#### **Government-Wide Financial Statements - Continued**

Both of the government-wide financial statements distinguish functions of the Village that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the Village include public affairs, accounting and finance, public property, health and safety, streets and public improvements, and interest on long-term debt. The business-type activities of the Village include water services.

The Village includes one separate legal entity in its report. The Forest Park Public Library is presented as a discretely presented component unit. Although legally separate, this "component unit" is important because the Village is financially accountable for it. Financial information for the component unit is reported separately from the financial information presented for the primary government itself.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Village, like other local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Village can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the Village's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate the comparison between governmental funds and governmental activities.

The Village maintains fifteen individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Brown Street Station TIF Fund, Roosevelt Hannah TIF Fund, Motor Fuel Tax Fund, the VIP Program Fund, and 2002 Bond Fund which are considered major funds. Data from the other nine governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The Village adopts an annual appropriated budget for all of the governmental funds. A budgetary comparison statement for these funds has been provided to demonstrate compliance with this budget.

# Management's Discussion and Analysis April 30, 2022

#### **USING THIS ANNUAL REPORT - Continued**

#### **Proprietary Funds**

The Village maintains one proprietary fund type: enterprise funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The Village uses enterprise funds to account for water service activities.

Proprietary fund financial statements provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Water Fund, which is considered to be a major fund of the Village.

#### **Fiduciary Funds**

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Village's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

#### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the Village's other post-employment benefit obligation, IMRF, police, and fire employee pension obligations and budgetary comparison schedules for the General Fund and major special revenue funds. The combining statements referred to earlier in connection with nonmajor governmental funds and enterprise funds are presented immediately following the required supplementary information on pensions.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

Net position may serve over time as a useful indicator of a government's financial position. The following tables show that in the case of the Village, liabilities/deferred inflows exceeded assets/deferred outflows by \$28,219,344.

	Net Position						
	Governm	nental	Busines	s-Type			
	Activi	ties	Activ	rities	Tota	Totals	
	04/30/2022	04/30/2021	04/30/2022	04/30/2021	04/30/2022	04/30/2021	
Current Assets	\$ 23,711,450	19,317,968	10,507,447	8,898,079	34,218,897	28,216,047	
Capital Assets	37,030,257	37,531,093	15,134,201	14,396,274	52,164,458	51,927,367	
Other Assets	3,516,848	1,937,095	553,386	324,019	4,070,234	2,261,114	
				-			
Total Assets	64,258,555	58,786,156	26,195,034	23,618,372	90,453,589	82,404,528	
Deferred Outflows	31,603,153	20,110,788	44,520	21,901	31,647,673	20,132,689	
Total Assets/ Deferred Outflows	95,861,708	78,896,944	26,239,554	23,640,273	122,101,262	102,537,217	
Long-Term Liabilities	128,230,854	106,054,526	13,402	389,794	128,244,256	106,444,320	
Other Liabilities	2,769,349	3,892,234	1,355,149	1,463,263	4,124,498	5,355,497	
Total Liabilities	131,000,203	109,946,760	1,368,551	1,853,057	132,368,754	111,799,817	
Deferred Inflows	17,528,237	12,127,827	423,615	277,622	17,951,852	12,405,449	
Total Liabilities/ Deferred Inflows	148,528,440	122,074,587	1,792,166	2,130,679	150,320,606	124,205,266	
Net Position							
Net Investment in Capital Assets	33,710,102	33,002,998	14,761,609	13,607,370	48,471,711	46,610,368	
Restricted	17,126,317	13,379,990	_	_	17,126,317	13,379,990	
Unrestricted (Deficit)	(103,503,151)	(89,560,631)	9,685,779	7,902,224	(93,817,372)	(81,658,407)	
Total Net Position	(52,666,732)	(43,177,643)	24,447,388	21,509,594	(28,219,344)	(21,668,049)	

A large portion of the Village's net position, \$48,471,711, reflects its investment in capital assets (for example, land, construction in progress, infrastructure, buildings and improvements, and fixtures and equipment), less any related debt used to acquire those assets that is still outstanding. The Village uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Village's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion, \$17,126,317, of the Village's net position represents resources that are subject to external restrictions on how they may be used. The remaining deficit of \$93,817,372, represents unrestricted net position and if when positive, may be used to meet the government's ongoing obligations to citizens and creditors.

# Management's Discussion and Analysis April 30, 2022

# **GOVERNMENT-WIDE FINANCIAL ANALYSIS - Continued**

	Changes in Net Position							
		Governmental			s-Type			
		Activ	vities	ties Activ		Tot	Totals	
	04/	30/22	04/30/21	04/30/22	04/30/21	04/30/22	04/30/21	
Revenues								
Program Revenues								
Charges for Services	\$ 5	5,141,051	4,783,436	7,546,471	8,004,334	12,687,522	12,787,770	
Operating Grants/Contributions		,161,153	1,073,587	_	228,833	1,161,153	1,302,420	
Capital Grants/Contributions		,067,951	1,092,547	_		1,067,951	1,092,547	
General Revenues								
Property Taxes	ç	9,493,633	6,807,294		_	9,493,633	6,807,294	
Other Taxes	1	,388,946	1,523,700		_	1,388,946	1,523,700	
Intergovernmental Revenues		9,102,942	8,013,150		_	9,102,942	8,013,150	
Interest		43,514	63,571	13,374	5,883	56,888	69,454	
Miscellaneous		195,252	345,153			195,252	345,153	
Total Revenues	27	7,594,442	23,702,438	7,559,845	8,239,050	35,154,287	31,941,488	
Expenses								
Public Affairs	ç	9,756,107	9,973,560		_	9,756,107	9,973,560	
Accounts and Finance		,997,133	6,170,404		_	7,997,133	6,170,404	
Public Property	1	,725,943	1,147,743			1,725,943	1,147,743	
Health and Safety	16	5,692,103	10,943,081			16,692,103	10,943,081	
Streets and Public Improvement	1	,921,793	2,823,340			1,921,793	2,823,340	
Interest on Long-Term Debt		148,545	145,752			148,545	145,752	
Water		_		3,463,958	3,914,277	3,463,958	3,914,277	
Total Expenses	38	3,241,624	31,203,880	3,463,958	3,914,277	41,705,582	35,118,157	
Changes in Net Position								
Before Transfers	(10	,647,182)	(7,501,442)	4,095,887	4,324,773	(6,551,295)	(3,176,669)	
Transfers	1	,158,093	(2,408,258)	(1,158,093)	2,408,258	_	_	
Change in Net Position	(9	,489,089)	(9,909,700)	2,937,794	6,733,031	(6,551,295)	(3,176,669)	
Net Position - Beginning	(43	,177,643)	(33,267,943)	21,509,594	14,776,563	(21,668,049)	(18,491,380)	
Net Position - Ending	(52	,666,732)	(43,177,643)	24,447,388	21,509,594	(28,219,344)	(21,668,049)	
e		. /	/					

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS - Continued**

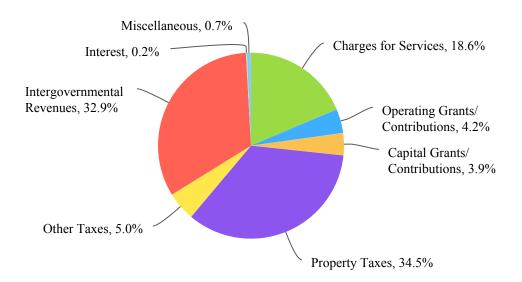
Net position of the Village's governmental activities decreased by 22.0 percent (\$52,666,732 deficit in 2022 compared to a deficit of \$43,177,643 in 2021). This decrease in net position reflects an increase in long term Police Pension liability; all other long term obligations have lessened. Unrestricted net position, the part of net position that can be used to finance day-to-day operations without constraints, totaled a deficit of \$103,503,151 at year-end.

Net position of business-type activities reported an increase of 13.7 percent (\$24,447,388 in 2022 compared to a balance of \$21,509,594 in 2021). Recognition of capital asset improvements contributed to this increase, as well as a decrease in total expenses.

#### **Governmental Activities**

Revenues for governmental activities totaled \$27,594,442, while the cost of all governmental functions totaled \$38,241,624. This results in a decrease of \$10,647,182 prior to transfers in of \$1,158,093. In 2021, expenses of \$31,203,880 exceeded revenues of \$23,702,438, resulting in a decrease of \$7,501,442 prior to transfers out of \$2,408,258. FY2022 Governmental Funds were budgeted with a deficit of \$4,900,055, with losses in the General, TIF, VIP, and Motor Fuel Tax Funds. Outside of the General Fund, the budgeted losses reflected infrastructure projects that incorporated current year revenues and fund balances. General fund revenues were budgeted with a 2.6% increase compared to FY2021 year-end, and a 19.1% increase in expenditures. Departments were budgeted at full staffing, filling vacancies that occurred in FY2021 due to the COVID-19 pandemic and budget cuts. Revenues did exceed budgeted expectation by 7.3%, and expenditures remained under budget by (8.1%); however revenues did not offset operating expenditures. Infrastructure projects that had been deferred in FY2021 resumed in TIF and VIP funds; revenues did offset expenditures in these funds. Capital assets were purchased, including vehicles from the newly established Fleet Replacement fund. While Primary Government change in net position was a deficit, the Governmental Funds did reflect a net change in fund balances of \$4,311,903.

The following table graphically depicts the major revenue sources of the Village. It portrays very clearly the reliance on property taxes, charges for services, and intergovernmental revenues to fund governmental activities. It also clearly identifies the less significant percentage the Village receives from miscellaneous and interest income.

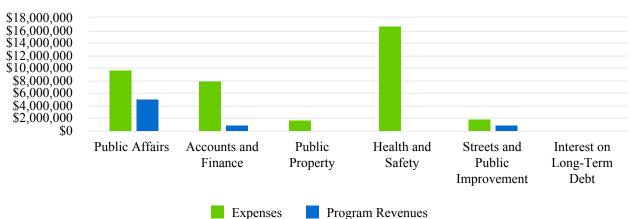


#### **Revenue by Source - Governmental Activities**

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS - Continued**

#### **Governmental Activities - Continued**

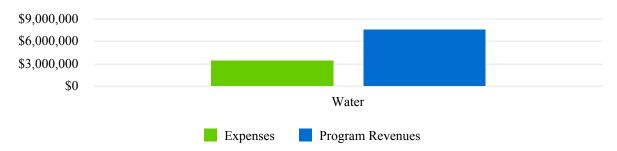
The 'Expenses and Program Revenues' Table identifies those governmental functions where program expenses greatly exceed revenues.



#### **Expenses and Program Revenues - Governmental Activities**

#### **Business-Type Activities**

Business-Type activities reported total revenues of \$7,559,845, while the cost of all business-type activities totaled \$3,463,958. This results in an increase of \$4,095,887 prior to transfers out of \$1,158,093. In 2021, revenues of \$8,239,050 exceed expenses of \$3,914,277, resulting in an increase of \$4,324,773 prior to transfers in of \$2,408,258. FY2022 Business-Type activities were budgeted with net change of \$1,185,611 to net position, Revenues were proposed with a 3% decrease and expenses were proposed at a 23% reduction compared to FY2021 year-end. Transfers out were reimbursements to the Roosevelt and Hannah TIF for costs associated with the South Area Sewer Separation Improvement project, which was finalized in FY2022. Additional projects completed include water main improvements. The change in net position of \$2,937,794 will provide the necessary resources for future sewer separation and infrastructure improvements. The below graph compares program revenues to expenses for utility operations.



#### **Expenses and Program Revenues - Business-Type Activities**

# Management's Discussion and Analysis April 30, 2022

#### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, the Village uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

The focus of the Village's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The Village's governmental funds reported combining ending fund balances of \$17,369,863, which is an increase of \$4,311,903, or 33.0 percent, from prior year's total of \$13,057,960. Of the \$17,369,863 total, a deficit of \$284,663, or approximately 1.6 percent, of the fund balance constitutes unassigned fund balance.

The General Fund reported an increase for the year of \$458,514, or 96.1 percent. The budgeted expenditures exceeded budgeted revenues by \$4,228,675, prior to other financing sources (uses). Revenues were over budget by 7.3 percent due to property tax distributions and allocations of local shares of state sales and income taxes. Participation in the Ground Emergency Medical Transportation (GEMT) also contributed to the variance in budgeted revenues. Expenditures remained under budget by 8.1%, but were not offset by revenues. Operating transfers were the source of the fund's increase.

The General Fund is the chief operating fund of the Village. At April 30, 2022, unassigned fund balance in the General Fund was a deficit of \$211,613, which represents a deficit 22.6 percent of the total fund balance of the General Fund. As a measure of the General Fund's liquidity, it may be useful to compare unassigned fund balance to total fund expenditures. Unassigned fund balance in the General Fund represents approximately a deficit 1.0 percent of total General Fund expenditures.

The Brown Street Station TIF Fund reported an increase for the year of \$710,914, which was due to incremental tax revenues exceeding budget and only preliminary expenses for capital outlay were incurred during the current year.

The Roosevelt and Hannah TIF Fund reported an increase for the year of \$1,356,637, which was due largely to incremental tax revenues over budget. Transfers in from the Water Fund as capital outlay reimbursement for the South Area Sewer Separation Improvement Project added to the net change.

The Motor Fuel Tax Fund reported an increase of \$593,734. The Village received \$311,220 from the Rebuild Illinois Bond Grant for future capital improvement.

The VIP Program Fund reported an increase of \$115,352. Revenue from the 1% Non-Home Rule Sales tax exceeded budget; this revenue must ensure Debt Service obligation through December 2025. Capital projects included street resurfacing, and preliminary fees for future improvement.

The 2002 Bond Fund reported an increase of \$6,195. FY2022 is the final year of reporting on this fund as the debt service has been fulfilled and all infrastructure projects are complete. The year-end fund balance is \$0.

#### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS - Continued

#### **Proprietary Funds**

The Village's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

The Village reports the Water Fund as a major proprietary fund. This fund accounts for all of the operations of the water operations. The Water Department operating under Public Works Department is responsible for operating the water and sewer functions and facilities within the Village. Water and sewer minimum service charges for a single family residential meter is \$56.44 bi-monthly; while usage is charged per 100 cubic feet at \$9.41.

The surplus in the Water Fund during the current fiscal year was \$2,937,794, operating revenues were \$174,651 or 2.3 percent lower than budget, and operating expenses reached 62.3 percent of budget. Surplus funds recognized in FY2022 will be allocated as resources for future capital projects and provide relief to aging infrastructure. Unrestricted net position in the Waterworks Fund totaled \$9,685,779 at year-end.

#### GENERAL FUND BUDGETARY HIGHLIGHTS

The financial impact from COVID-19 carried into FY2022 as revenues were conservatively budgeted similar to FY2021 year-end. General Fund actual revenues for the year totaled \$20,202,032, compared to budgeted revenues of \$18,832,989. This is an increase of \$1,369,043 or 7.3%. Allocations of state shared revenues, (local shares of sales and income tax and replacement tax), and property tax distributions are the base of this variance in budget to actual. The Village participates in the Illinois Ground Emergency Medical Transportation Program (GEMT), a federally funded opportunity that allows agencies providing emergency medical transportation for Medicaid patients to receive supplemental reimbursement for unrecovered associate costs; 50% of funds received in this program are paid back to the State of Illinois. Ambulance revenue has increased as call volume has increased 32% in the last five years. For FY2022 these revenues were \$529,246 over budget. Parking revenues are still below pre-pandemic levels but did show improvement and ended \$109,323 over budget. Budgeted revenues related to fines and penalties has been reduced for several years as the actual funds received have declined. Even with the budget reduction this category only reached 80% of budget expectation for FY2022.

The General Fund actual expenditures for the year were \$1,875,510 lower than budgeted (\$21,186,154 actual compared to \$23,061,664 budgeted). Budgeted expenditures included full staffing in all departments, filling vacancies that occurred in FY2021 due to the COVID-19 pandemic and budget cuts. Training and equipment purchases that had been previously deferred were also included. Staffing did not reach full level as vacancies remained in several departments. As fine and penalty revenues was reduced, so were agency fees associated with these collections. Insurance premiums remained below budget, and capital purchases were transferred to the newly created Fleet Replacement Fund, alleviating the General fund of \$160,337 in capital outlay. Pension contributions exceeded budget by \$325,095 from property tax distributions, replacement tax allocations, and supplemental payments. All departments remained under budget expectation.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### **Capital Assets**

The Village's investment in capital assets for its governmental and business type activities as of April 30, 2022 was \$52,164,458 (net of accumulated depreciation). This investment in capital assets includes land, construction in progress, buildings and improvements, furniture and equipment, and infrastructure.

	 Capital Assets - Net of Depreciation							
	Governm	mental	Business	s-Type				
	 Activ	ities	Activ	ities	Tota	Totals		
	2022	2021	2022 2021		2022	2021		
Land	\$ 5,365,407	5,365,407			5,365,407	5,365,407		
Construction in Progress	920,654	1,321,963	213,779	2,789,940	1,134,433	4,111,903		
Infrastructure	26,240,934	25,908,074	348,935	356,725	26,589,869	26,264,799		
Buildings and Improvements	2,733,374	3,071,117	217,161	247,731	2,950,535	3,318,848		
Fixtures and Equipment	 1,769,888	1,864,532	14,354,326	11,001,878	16,124,214	12,866,410		
Totals	 37,030,257	37,531,093	15,134,201	14,396,274	52,164,458	51,927,367		

This year's major additions included:

	G	overnmental	Business-Type
		Activities	Activities
Construction in Progress	\$	729,685	13,324
Infrastructure		773,137	975,368
Fixtures and Equipment		217,330	
		1,720,152	3,558,534

Additional information on the Village's capital assets can be found in Note 3 of this report.

#### **CAPITAL ASSETS AND DEBT ADMINISTRATION - Continued**

#### **Debt Administration**

At year-end, the Village had total outstanding debt of \$129,668,201 as compared to \$108,266,195 the previous year, an increase of 19.8 percent. The following is a comparative statement of outstanding debt:

	Long-Term Debt Outstanding						
		Govern	mental	Business-	Туре		
		Activ	ities	Activit	ies	Tota	als
		2022	2021	2022	2021	2022	2021
Compensated Absences	\$	787,948	839,102	13,676	21,501	801,624	860,603
Net Pension Liability - Police		69,110,133	41,862,431	_		69,110,133	41,862,431
Net Pension Liability - Firefighters'		53,187,611	57,215,337			53,187,611	57,215,337
Total OPEB Liability - RBP		2,784,262	2,857,785	_	_	2,784,262	2,857,785
Debt Certificates			285,872	_	54,128	_	340,000
General Obligation Bonds		2,742,490	3,393,202	_		2,742,490	3,393,202
IEPA Loans Payable			_	372,592	734,776	372,592	734,776
Loans Payable		669,489	1,002,061			669,489	1,002,061
Total		129,281,933	107,455,790	386,268	810,405	129,668,201	108,266,195

While outstanding bond and loan debt decreased, FY2022 recognized an increase in net pension liability. The Village received a rating of Baa3 (Negative Outlook) from Moody's for general obligation debt in June 2021. This is a downgrade from the previous rating of Baa2.

Additional information on the Village's long-term debt can be found in Note 3 of this report.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

Budget projections for 2023 continue to present many challenges to Forest Park. The pandemic, conflicts, staffing shortages, demand outpacing supply, inflation, and economic uncertainty are impacting communities worldwide. All of this comes into consideration in daily decision making. The FY2023 budget recognizes the difficulties that residents and businesses alike are facing.

The Consumer Price Index for All Urban Consumers (CPI-U) rose 7.2% from April 2021 to April 2022. As a nonhome rule community, the ability to generate new revenue is limited. Over 70% of all governmental revenues are direct or pass through taxes. There are areas of improvement and encouraging indicators as new businesses open and long established businesses expand their operations. Additionally unemployment rates have improved: in April 2022, unemployment for Cook County was 4.5% compared to the April 2021 rate of 7.2%; statewide the rate was 4.6% compared to 7.1% in 2021; and the nationwide rate was 3.6% compared to the 2021 rate of 6.1%.

The Primary Government budget projects a deficit of (\$2,065,177). The General fund is proposed with a loss of (\$2,075,506). Additional funds proposed with losses include the Motor Fuel Tax and Special Revenue funds. The Water fund as proposed indicates a gain of \$690,143. Several infrastructure projects were deferred in FY2022 due to scheduling and pricing; these projects and additional improvement projects are reflected in the Water fund, Motor Fuel Tax fund, VIP, and TIF funds and incorporate current year revenues and fund balances.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES - Continued**

FY2023 revenues in the General Fund are budgeted at a 2.0% over FY2022 year-end, and expenditures at a 12.0% increase. Revenues will not offset expenditures, and any gain will rely on operating transfers in. Revenue projections continue to be conservative, and expenditures include full departmental staffing, increased cost in operations, and the necessary maintenance and repairs to the aging facilities that have long been neglected. There are no scheduled rate increases recognized in the General Fund budget.

The American Rescue Plan as signed into law in March 2021 is factored into the grants portion of the General Fund budget. This plan provides economic stimulus and recovery under guidelines established by the U.S. Department of the Treasury to replace lost public sector revenue experienced during the pandemic. The allocation for Forest Park is \$1,864,904. Local governments have until December 31, 2024, to obligate the funding. The Village has also retained a grant consultant to continue to review other funding opportunities and alleviate expenditures from General Fund resources.

Three new special revenue funds were established in FY2022, transferring these activities out of the General Fund. The Police DUI fund was designated with revenues restricted per Illinois Vehicle Code (625 ILCS 5/11-501.01). Funds are received from Cook County Circuit Court, and will be used for police training and equipment. The Police Vehicle Replacement Capital Asset Fund was designated with revenues assigned from the Circuit Court of Cook County and a portion of tow fees. These revenues will be used for the purpose of purchasing or financing replacement squad cars. The Fleet Replacement Capital Asset Fund was designated with revenues assigned from the \$0.02 per gallon Municipal Motor Fuel Tax. Replacement vehicles for all departments outside of the Police Department will be purchased or financed through these funds.

In the Water fund, FY2023 revenues are proposed with a 6.0% decrease under FY2022 year-end. The only revenues budgeted are charges for services, no grant funding is recognized in FY2023. Expenses are budgeted at a 14.0% increase over FY2022 year-end. Infrastructure projects include sewer improvements, improvements at the pumping stations, and preliminary review for a lead water service replacement plan. Equipment includes a replacement sweeper and vactor as these are beyond their useful life and maintain the sewer lines. The rate increase of 5.0% from the City of Chicago for purchased water will be passed through onto users. FY2023 is the final year on the Illinois EPA debt service.

The 2021 levy report is delayed from the Cook County Clerk. As proposed the levy is an overall increase of 5.0% or \$303,267 over the 2020 extension. An additional \$333,203 is committed to the Police and Fire Pension Funds; this a 12.5% increase from prior year contributions. Resources have been diverted from Special Revenue Funds to allow for the increase toward these obligations. This still leaves the Village below the actuarially determined contribution, and diverts revenues from the General Fund operations. These unfunded liability balances, and the lack of reserve in the General Fund, are the foundation of the Village's current credit rating. The Village commits 57.7% of the annual levy to fund pension obligations. Without help from the State of Illinois and some additional revenue streams this downward trend is likely to continue.

Management anticipates that actual revenues will closely approximate budgeted revenue and expenditures will remain below expectation for FY2023 as efforts continue to reduce spending. Budget and funding strategies must be constantly assessed Village-wide. While the largest expense recognized by the Village is personnel, any reduction in personnel would equate to reduction in services.

## **REQUESTS FOR INFORMATION**

The financial report is designed to provide a general overview of the Village's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Village Clerk at 517 Des Plaines Avenue, Forest Park, Illinois 60130.

# **BASIC FINANCIAL STATEMENTS**

The basic financial Statements include integrated sets of financial statements as required by the GASB. The sets of statements include:

Government-Wide Financial Statements

Fund Financial Statements

- Governmental Funds
- Proprietary Funds
- Fiduciary Funds

In addition, the notes to the financial statements are included to provide information that is essential to a user's understanding of the basic financial statements.

Statement of Net Position April 30, 2022

See Following Page

# Statement of Net Position April 30, 2022

		Pī	rimary Government		Component Unit
	0	Governmental	Business-Type		Forest
		Activities	Activities	Totals	Park Library
ASSETS					
Current Assets					
Cash and Cash Equivalents	\$	16,013,087	10,741,286	26,754,373	2,457,222
Receivables - Net of Allowances		5,715,521	984,898	6,700,419	1,071,514
Due from Other Governments		235,896	_	235,896	_
Internal Balances		1,218,737	(1,218,737)	_	_
Prepaids		528,209	_	528,209	11,841
Total Current Assets		23,711,450	10,507,447	34,218,897	3,540,577
Noncurrent Assets					
Capital Assets					
Nondepreciable		6,286,061	213,779	6,499,840	22,134
Depreciable		62,738,313	18,838,734	81,577,047	4,752,746
Accumulated Depreciation		(31,994,117)	(3,918,312)	(35,912,429)	(2,256,894)
		37,030,257	15,134,201	52,164,458	2,517,986
Other Assets					
Net Pension Asset - IMRF		3,516,848	553,386	4,070,234	963,770
Total Noncurrent Assets		40,547,105	15,687,587	56,234,692	3,481,756
Total Assets		64,258,555	26,195,034	90,453,589	7,022,333
DEFERRED OUTFLOWS OF RESOURCES					
Deferred Items - IMRF		282,931	44,520	327,451	77,535
Deferred Items - Police Pension		18,706,241	_	18,706,241	
Deferred Items - Firefighters' Pension		12,378,741	_	12,378,741	_
Deferred Items - RBP		143,416	_	143,416	_
Unamortized Loss on Refunding		91,824	_	91,824	_
Total Deferred Outflows of Resources		31,603,153	44,520	31,647,673	77,535
Total Assets and Deferred Outflows of Resources		95,861,708	26,239,554	122,101,262	7,099,868

	Pr Governmental Activities	imary Government Business-Type Activities	Totals	Component Unit Forest Park Library
LIABILITIES				
Current Liabilities				
Accounts Payable	\$ 712,460	970,880	1,683,340	36,325
Accrued Payroll	102,766		1,005,540	29,327
Accrued Interest Payable	34,100	2,488	36,588	
Unearned Revenue	789,671		789,671	_
Other Payables	79,273	8,915	88,188	_
Current Portion of Long-Term Debt	1,051,079	372,866	1,423,945	
Total Current Liabilities	2,769,349	1,355,149	4,124,498	65,652
	_,, ,, ,, ,,	-,,,,-	.,, ., .	,
Noncurrent Liabilities				
Compensated Absences Payable	630,358	13,402	643,760	—
Net Pension Liability - Police Pension	69,110,133	—	69,110,133	—
Net Pension Liability - Firefighters' Pension	53,187,611	—	53,187,611	—
Total OPEB Liability - RBP	2,784,262	—	2,784,262	—
General Obligation Bonds Payable - Net	2,107,490	—	2,107,490	
Loans Payable	411,000		411,000	
Total Noncurrent Liabilities	128,230,854	13,402	128,244,256	
Total Liabilities	131,000,203	1,368,551	132,368,754	65,652
DEFERRED INFLOWS OF RESOURCES				
Property Taxes	3,052,937	_	3,052,937	1,071,514
Grants	932,452	—	932,452	—
Deferred Items - IMRF	2,692,136	423,615	3,115,751	737,762
Deferred Items - Police Pension	1,376,522	—	1,376,522	—
Deferred Items - Firefighters' Pension	8,202,239	—	8,202,239	—
Deferred Items - RBP	1,271,951		1,271,951	
Total Deferred Inflows of Resources	17,528,237	423,615	17,951,852	1,809,276
Total Liabilities and Deferred Inflows of Resources	148,528,440	1,792,166	150,320,606	1,874,928
NET POSITION				
Net Investment in Capital Assets	33,710,102	14,761,609	48,471,711	2,517,986
Restricted - Economic Development	11,268,603	—	11,268,603	_
Restricted - Public Safety	433,023	_	433,023	_
Restricted - Social Security	50,425	_	50,425	_
Restricted - Streets and Highways	4,755,441	_	4,755,441	_
Restricted - Playground and Recreation	618,825	_	618,825	_
Restricted - Library	_	_	_	213,332
Unrestricted (Deficit)	(103,503,151)	9,685,779	(93,817,372)	2,493,622
Total Net Position	(52,666,732)	24,447,388	(28,219,344)	5,224,940

# Statement of Activities For the Fiscal Year Ended April 30, 2022

			Program Revenues			
		Charges	Operating	Capital		
		for	Grants/	Grants/		
	Expenses	Services	Contributions	Contributions		
Governmental Activities						
Public Affairs	\$ 9,756,107	5,141,051	_	_		
Accounts and Finance	7,997,133	—	961,122	_		
Public Property	1,725,943	_	,	_		
Health and Safety	16,692,103	_	46,029	190,572		
Streets and Public Improvement	1,921,793	_	154,002	877,379		
Interest on Long-Term Debt	148,545	_	,	_		
Total Governmental Activities	38,241,624	5,141,051	1,161,153	1,067,951		
Business-Type Activities						
Waterworks	3,463,958	7,546,471				
Total Primary Government	41,705,582	12,687,522	1,161,153	1,067,951		
Component Unit						
Forest Park Library	1,628,837	14,105				
		(	General Revenues			
			Taxes			
			Property Taxes			
			Local Sales Tax			
			Utility Taxes			
			Other Taxes			
			Intergovernmental - Unrestricted			
			State Income Tax			
			Sales Tax			
			Local Use Tax			
			Replacement Tax			
			Foreign Fire Insura	nce Tax		
			Interest Income			
			Miscellaneous			
			Transfers - Internal	Activity		
		(	Change in Net Positio	n		
		Ν	Net Position - Beginn	ing		
		Ν	Net Position - Ending			

	Net (Expenses)	/Revenues	
			Component
Pt	rimary Government		Unit
Governmental	Business-Type		Forest
Activities	Activities	Totals	Park Library
(4,615,056)		(4,615,056)	_
(7,036,011)	_	(7,036,011)	—
(1,725,943)	—	(1,725,943)	—
(16,455,502)	—	(16,455,502)	—
(890,412)	—	(890,412)	
(148,545)		(148,545)	
(30,871,469)	_	(30,871,469)	
	4,082,513	4,082,513	_
(30,871,469)	4,082,513	(26,788,956)	
			(1,614,732)
9,493,633	_	9,493,633	1,991,184
1 224 269		1 224 269	
1,334,368 54,578		1,334,368 54,578	_
2,266,578		2,266,578	
5,767,977	_	5,767,977	
554,460		554,460	_
476,283		476,283	109,674
37,644		37,644	
43,514	13,374	56,888	1,569
195,252	,	195,252	1,522
1,158,093	(1,158,093)	·	
21,382,380	(1,144,719)	20,237,661	2,103,949
(9,489,089)	2,937,794	(6,551,295)	489,217
(43,177,643)	21,509,594	(21,668,049)	4,735,723
(52,666,732)	24,447,388	(28,219,344)	5,224,940

# **Balance Sheet - Governmental Funds April 30, 2022**

	 General	Brown Street Station TIF
ASSETS		
Cash and Investments	\$ 6,239	4,449,481
Receivables - Net of Allowances		
Taxes	4,580,753	
Accounts	272,173	
Other	22,555	
Due from Other Governments	—	—
Due from Other Funds	3,244,349	—
Prepaids	 528,209	
Total Assets	 8,654,278	4,449,481
LIABILITIES		
Accounts Payable	450,613	7,718
Accrued Payroll	102,766	
Due to Other Funds	2,090,487	
Unearned Revenue	789,671	
Other Payables	77,912	_
Total Liabilities	 3,511,449	7,718
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Property Taxes	2,778,152	—
Unavailable Revenue	496,804	—
Grants	 932,452	
Total Deferred Inflows of Resources	4,207,408	—
Total Liabilities and Deferred Inflows		
of Resources	 7,718,857	7,718
FUND BALANCES		
Nonspendable	528,209	—
Restricted	618,825	4,441,763
Unassigned	 (211,613)	
Total Fund Balances	 935,421	4,441,763
Total Liabilities, Deferred Inflows of		
Resources and Fund Balances	 8,654,278	4,449,481

Roosevelt	Motor	Capital Pr	ojects		
and Hannah	Fuel	VIP	2002		
TIF	Tax	Program	Bond	Nonmajor	Totals
5,071,335	2,605,244	1,598,074	—	2,282,714	16,013,087
_		523,322		303,285	5,407,360
	—	—		13,433	285,606
_	_	_		_	22,555
	95,225	140,671		_	235,896
		_		203,851	3,448,200
					528,209
5,071,335	2,700,469	2,262,067		2,803,283	25,940,913
33,717	_	174,255		46,157	712,460
	—	_			102,766
4,549	_	23,889		110,538	2,229,463
	_	, 		, 	789,671
	_	1,361		_	79,273
38,266		199,505		156,695	3,913,633
	—	—		274,785	3,052,937
	—	175,224			672,028
	—	—		_	932,452
—	—	175,224		274,785	4,657,417
38,266		374,729		431,480	8,571,050
—	—	—	—	—	528,209
5,033,069	2,700,469	1,887,338	—	2,444,853	17,126,317
		_		(73,050)	(284,663)
5,033,069	2,700,469	1,887,338		2,371,803	17,369,863
5,071,335	2,700,469	2,262,067		2,803,283	25,940,913

# Reconciliation of the Total Governmental Fund Balance to the Statement of Net Position - Governmental Activities April 30, 2022

Total Governmental Fund Balances	\$ 17,369,863
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in Governmental Activities are not financial resources and therefore, are not reported in the funds.	37,030,257
Certain revenues that are deferred in the governmental funds are recognized as revenue in the governmental activities	672,028
A net pension asset is not considered to represent a financial resource and therefore is not reported in the funds.	
Net Pension Asset - IMRF	3,516,848
Deferred outflows (inflows) of resources related to retirement not reported in the funds.	
Deferred Items - IMRF	(2,409,205)
Deferred Items - Police Pension	17,329,719
Deferred Items - Firefighters' Pension	4,176,502
Deferred Items - RBP	(1,128,535)
Long-term liabilities are not due and payable in the current	
period and therefore are not reported in the funds.	
Compensated Absences Payable	(787,948)
Net Pension Liability - Police Pension	(69,110,133)
Net Pension Liability - Firefighters' Pension	(53,187,611)
Total OPEB Liability - RBP	(2,784,262)
General Obligation Bonds Payable	(2,650,000)
Unamortized Bond Premium	(92,490)
Unamortized Loss on Refunding	91,824
Loans Payable	(669,489)
Accrued Interest Payable	 (34,100)
Net Position of Governmental Activities	 (52,666,732)

Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds For the Fiscal Year Ended April 30, 2022

See Following Page

# Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds For the Fiscal Year Ended April 30, 2022

		General	Brown Street Station TIF
Revenues			
Taxes	\$	6,936,692	779,469
Intergovernmental	Ψ	7,868,828	
Licenses and Permits		1,262,116	
Charges for Services		2,878,891	
Parking		369,704	_
Fines and Forfeitures		707,855	
Interest		4,641	12,197
Miscellaneous		173,305	
Total Revenues		20,202,032	791,666
Expenditures			
Current			
Public Affairs		9,703,189	_
Accounts and Finance		7,337,267	_
Public Property		1,725,943	_
Health and Safety		299,676	
Streets and Public Improvement		1,469,644	
Capital Outlay			80,752
Debt Service			
Principal Retirement		613,809	—
Interest and Fiscal Charges		36,626	
Total Expenditures		21,186,154	80,752
Excess (Deficiency) of Revenues			
Over (Under) Expenditures		(984,122)	710,914
Other Financing Sources (Uses)			
Disposal of Capital Assets		800	—
Transfers In		1,688,596	
Transfers Out		(246,760)	
		1,442,636	
Net Change in Fund Balances		458,514	710,914
Fund Balances - Beginning		476,907	3,730,849
Fund Balances - Ending		935,421	4,441,763

pecial RevenueRooseveltMotor		Capital Projects			
and Hannah	Fuel	VIP	2002		
TIF	Tax	Program	Bond	Nonmajor	Totals
1,654,364	—	—		1,512,054	10,882,579
—	877,379	2,342,383		243,456	11,332,046
_			—		1,262,116
_			—		2,878,891
_			—		369,704
—	_	_	—	37,618	745,473
12,512	4,307	1,806	2,623	5,428	43,514
_		_		21,947	195,252
1,666,876	881,686	2,344,189	2,623	1,820,503	27,709,575
_	_	_	_	254,208	9,957,397
—	—	—	—	511,789	7,849,056
—	—	—	—	—	1,725,943
—	—	—	—	—	299,676
_		97,298	—	63,189	1,630,131
595,686	—	917,944	977	160,337	1,755,696
_	_	615,000	_	4,635	1,233,444
		97,951		645	135,222
595,686		1,728,193	977	994,803	24,586,565
1,071,190	881,686	615,996	1,646	825,700	3,123,010
—	—	—	—	30,000	30,800
613,085	_	—	4,549	246,760	2,552,990
(327,638)	(287,952)	(500,644)		(31,903)	(1,394,897)
285,447	(287,952)	(500,644)	4,549	244,857	1,188,893
1,356,637	593,734	115,352	6,195	1,070,557	4,311,903
3,676,432	2,106,735	1,771,986	(6,195)	1,301,246	13,057,960
5,033,069	2,700,469	1,887,338	_	2,371,803	17,369,863

# Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of the Governmental Funds to the Statement of Activities - Governmental Activities For the Fiscal Year Ended April 30, 2022

Net Change in Fund Balances - Total Governmental Funds	\$	4,311,903
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.		
Capital Outlays		1,720,152
Depreciation Expense		(1,858,915)
Disposals - Cost		(1,113,382)
Disposals - Accumulated Depreciation		751,309
A deduction to certain revenues recognized as revenue only in the governmental funds.		(115,133)
An addition to a net pension asset is not considered to be an increase in a		
financial asset in the governmental funds.		
Change in Net Pension Asset		1,579,753
The net effect of deferred outflows (inflows) of resources related		
to the pensions not reported in the funds.		
Change in Deferred Items - IMRF		(880,410)
Change in Deferred Items - Police Pension		19,353,391
Change in Deferred Items - Firefighters" Pension		(11,184,286)
Change in Deferred Items - RBP		(178,293)
The issuance of long-term debt provides current financial resources to		
governmental funds, while the repayment of the principal on long-term		
debt consumes the current financial resources of the governmental funds.		
Change in Compensated Absences Payable		51,154
Change in Net Pension Liability - Police Pension		(27,247,702)
Change in Net Pension Liability - Firefighters' Pension		4,027,726
Change in Total OPEB Liability - RBP		73,523
Retirement of Debt		1,233,444
Amortization of Bond Premium		35,712
Loss on Refunding		(61,216)
Changes to accrued interest on long-term debt in the Statement of Activities		
does not require the use of current financial resources and, therefore, are not		
reported as expenditures in the governmental funds.		12,181
Changes in Net Position of Governmental Activities	_	(9,489,089)

Statement of Net Position - Proprietary Funds April 30, 2022

See Following Page

# Statement of Net Position - Proprietary Funds April 30, 2022

	 Water
ASSETS	
Current Assets	
Cash and Investments	\$ 10,741,286
Receivables - Net of Allowances	
Accounts	984,898
Due from Other Funds	1,889,898
Total Current Assets	 13,616,082
Noncurrent Assets	
Capital Assets	
Nondepreciable	213,779
Depreciable	18,838,734
Accumulated Depreciation	(3,918,312)
Total Capital Assets	 15,134,201
Other Assets	10,101,201
Net Pension Asset - IMRF	553,386
Total Noncurrent Assets	 15,687,587
Total Assets	 29,303,669
DEFERRED OUTFLOWS OF RESOURCES	
Deferred Items - IMRF	 44,520
Total Assets and Deferred Outflows of Resources	 29,348,189

The notes to the financial statements are an integral part of this statement.

	 Water
LIABILITIES	
Current Liabilities	
Accounts Payable	\$ 970,880
Accrued Interest Payable	2,488
Due to Other Funds	3,108,635
Other Payables	8,915
Current Portion of Long-Term Debt	 372,866
Total Current Liabilities	4,463,784
Noncurrent Liabilities	
Compensated Absences Payable	13,402
Total Liabilities	 4,477,186
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Deferred Items - IMRF	423,615
Total Liabilities and Deferred Inflows of Resources	 4,900,801
NET POSITION	
Net Investment in Capital Assets	14,761,609
Unrestricted	 9,685,779
Total Net Position	 24,447,388
Total Liabilities, Deferred Inflows of	
Resources, and Net Position	 29,348,189

The notes to the financial statements are an integral part of this statement.

# Statement of Revenues, Expenses, and Changes in Net Position - Proprietary Funds For the Fiscal Year Ended April 30, 2022

WaterOperating Revenues Charges for Services\$ 7,546,471Operating Expenses Operations3,198,383Depreciation250,765Total Operating Expenses3,449,148Operating Income4,097,323Nonoperating Revenues (Expenses) Interest Income13,374Interest Expense(14,810) (1,436)Income Before Transfers4,095,887Transfers In Transfers Out354,992 (1,513,085) (1,158,093)Change in Net Position2,937,794Net Position - Beginning21,509,594 24,447,388		
Charges for Services\$ 7,546,471Operating Expenses Operations3,198,383 250,765 3,449,148Depreciation Total Operating Expenses250,765 3,449,148Operating Income4,097,323Nonoperating Revenues (Expenses) Interest Income13,374 (14,810) (1,436)Income Before Transfers4,095,887 (1,436)Transfers In Transfers Out354,992 (1,158,093)Change in Net Position2,937,794Net Position - Beginning21,509,594		Water
Operating Expenses Operations3,198,383 250,765 3,449,148Depreciation Total Operating Expenses250,765 3,449,148Operating Income4,097,323Nonoperating Revenues (Expenses) Interest Income13,374 (14,810) (1,436)Income Before Transfers4,095,887 (1,436)Transfers In Transfers Out354,992 (1,158,093)Change in Net Position2,937,794Net Position - Beginning21,509,594	· -	
Operations3,198,383Depreciation250,765Total Operating Expenses3,449,148Operating Income4,097,323Nonoperating Revenues (Expenses)113,374Interest Income13,374Interest Expense(14,810)(14,810)(1,436)Income Before Transfers4,095,887Transfers In354,992Transfers Out(1,513,085)(1,158,093)(1,158,093)Change in Net Position2,937,794Net Position - Beginning21,509,594	Charges for Services	\$ /,546,4/1
Depreciation250,765Total Operating Expenses3,449,148Operating Income4,097,323Nonoperating Revenues (Expenses)13,374Interest Income13,374Interest Expense(14,810)(14,810)(1,436)Income Before Transfers4,095,887Transfers In354,992Transfers Out(1,513,085)(1,158,093)(1,158,093)Change in Net Position2,937,794Net Position - Beginning21,509,594	Operating Expenses	
Total Operating Expenses3,449,148Operating Income4,097,323Nonoperating Revenues (Expenses) Interest Income13,374Interest Expense(14,810) (1,436)Income Before Transfers4,095,887Transfers In Transfers Out354,992 (1,513,085) (1,158,093)Change in Net Position2,937,794Net Position - Beginning21,509,594	Operations	3,198,383
Operating Income4,097,323Nonoperating Revenues (Expenses)13,374Interest Income13,374Interest Expense(14,810)(14,810)(1,436)Income Before Transfers4,095,887Transfers In354,992Transfers Out(1,513,085)(1,158,093)(1,158,093)Change in Net Position2,937,794Net Position - Beginning21,509,594	Depreciation	250,765
Nonoperating Revenues (Expenses)Interest Income13,374Interest Expense(14,810)(1,436)(1,436)Income Before Transfers4,095,887Transfers In354,992Transfers Out(1,513,085)(1,158,093)(1,158,093)Change in Net Position2,937,794Net Position - Beginning21,509,594	Total Operating Expenses	3,449,148
Nonoperating Revenues (Expenses)Interest Income13,374Interest Expense(14,810)(1,436)(1,436)Income Before Transfers4,095,887Transfers In354,992Transfers Out(1,513,085)(1,158,093)(1,158,093)Change in Net Position2,937,794Net Position - Beginning21,509,594		
Interest Income       13,374         Interest Expense       (14,810)         (1,436)       (1,436)         Income Before Transfers       4,095,887         Transfers In       354,992         Transfers Out       (1,513,085)         (1,158,093)       (1,158,093)         Change in Net Position       2,937,794         Net Position - Beginning       21,509,594	Operating Income	4,097,323
Interest Income       13,374         Interest Expense       (14,810)         (1,436)       (1,436)         Income Before Transfers       4,095,887         Transfers In       354,992         Transfers Out       (1,513,085)         (1,158,093)       (1,158,093)         Change in Net Position       2,937,794         Net Position - Beginning       21,509,594		
Interest Expense(14,810) (1,436)Income Before Transfers4,095,887Transfers In Transfers Out354,992 (1,513,085) (1,158,093)Change in Net Position2,937,794Net Position - Beginning21,509,594		
Income Before Transfers       (1,436)         Income Before Transfers       4,095,887         Transfers In       354,992         Transfers Out       (1,513,085)         (1,158,093)       (1,158,093)         Change in Net Position       2,937,794         Net Position - Beginning       21,509,594		
Income Before Transfers4,095,887Transfers In Transfers Out354,992 (1,513,085) (1,158,093)Change in Net Position2,937,794Net Position - Beginning21,509,594	Interest Expense	
Transfers In       354,992         Transfers Out       (1,513,085)         (1,158,093)       (1,158,093)         Change in Net Position       2,937,794         Net Position - Beginning       21,509,594		(1,436)
Transfers Out       (1,513,085) (1,158,093)         Change in Net Position       2,937,794         Net Position - Beginning       21,509,594	Income Before Transfers	4,095,887
Transfers Out       (1,513,085) (1,158,093)         Change in Net Position       2,937,794         Net Position - Beginning       21,509,594	Transfers In	354.992
(1,158,093)           Change in Net Position           2,937,794           Net Position - Beginning           21,509,594		
Change in Net Position2,937,794Net Position - Beginning21,509,594		
Net Position - Beginning 21,509,594		
	Change in Net Position	2,937,794
Net Position - Ending	Net Position - Beginning	21,509,594
Net Position - Ending 24,447,388		
	Net Position - Ending	24,447,388

# Statement of Cash Flows - Proprietary Funds For the Fiscal Year Ended April 30, 2022

	Water
	Water
Cash Flows from Operating Activities	
Receipts from Customers and Users	\$ 6,993,531
Payments to Suppliers	(503,194)
Payments to Employees	(300,437)
	6,189,900
Cash Flows from Capital and Related	
Financing Activities	
Purchase of Capital Assets	(988,692)
Principal Retirement	(416,312)
Interest Expense	(14,810)
	(1,419,814)
	(1,11),011)
Cash Flows from Noncapital Financing Activities	
Transfers In	354,992
Transfers Out	(1,513,085)
	(1,158,093)
Cash Flows from Investing Activities	
Interest Income	13,374
Net Change in Cash and Cash Equivalents	3,625,367
Cash and Cash Equivalents - Beginning	7,115,919
Cash and Cash Equivalents - Ending	10,741,286
Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities	
Operating Income	4,097,323
Adjustments to Reconcile Operating Income to Net Cash Provided by	
(Used in) Operating Activities:	
Depreciation Expense	250,765
(Increase) Decrease in Current Assets	(552,940)
Increase (Decrease) in Current Liabilities	2,394,752
Nat Cash Provided by Operating Activities	6 190 000
Net Cash Provided by Operating Activities	6,189,900

# Statement of Fiduciary Net Position April 30, 2022

	Pension
	 Trust
ASSETS	
Cash and Cash Equivalents	\$ 2,861,273
Investments	
U.S. Government Obligations	3,226,576
U.S. Agency Obligations	534,559
Corporate Bonds	2,470,650
State and Local Obligations	114,859
Mutual Funds	7,505,963
Illinois Firefighters Pension Investment Fund	15,525,849
Common Stock	6,952,697
Insurance Contracts	1,557,830
Receivables - Net of Allowance	
Accrued Interest	32,184
Prepaids	 11,300
Total Assets	40,793,740
LIABILITIES	
Accounts Payable	 8,848
NET POSITION	
Net Position Restricted	 40,784,892

# Statement of Changes in Fiduciary Net Position For the Fiscal Year Ended April 30, 2022

	Pension Trust
Additions	
Contributions	
Employer	\$ 3,047,702
Plan Members	527,059
Total Contributions	3,574,761
Investment Earnings	
Interest Earned	(594,048)
Net Change in Fair Value	(1,977,653)
	(2,571,701)
Less Investment Expenses	(132,237)
Net Investment Income	(2,703,938)
Total Additions	870,823
Deductions	
Benefits and Refunds	4,989,093
Administration	116,008
Total Deductions	5,105,101
Change in Fiduciary Net Position	(4,234,278)
Net Position Restricted for Pensions and Others	
Beginning	45,019,170
Ending	40,784,892

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The Village of Forest Park, Illinois, incorporated in 1856 under the provisions of the Illinois Revised Statutes, as amended. The Village operates under a Mayor-Commissioner form of government. Education and social services are provided by separate governing bodies that are beyond the direct or indirect control of the Village's government.

The government-wide financial statements are prepared in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). The more significant of the Village's accounting policies established in GAAP and used by the Village are described below.

## **REPORTING ENTITY**

The Village's financial reporting entity comprises the following:

Primary Government:	Village of Forest Park
Discretely Presented Component Unit:	Forest Park Public Library

In determining the financial reporting entity, the Village complies with the provisions of GASB Statement No. 61, "The Financial Reporting Omnibus - an Amendment of GASB Statements No. 14 and No. 34," and includes all component units that have a significant operational or financial relationship with the Village. Based upon the criteria set forth in the GASB Statement No. 61, all component units that have a significant operational or financial relationship with the Village have been included.

Police Pension Employees Retirement System

The Village's sworn police employees participate in the Police Pension Employees Retirement System (PPERS). PPERS functions for the benefit of these employees and is governed by a five-member pension board. Two members appointed by the Village's Mayor, one elected pension beneficiary and two elected police employees constitute the pension board. The participants are required to contribute a percentage of salary as established by state statute and the Village is obligated to fund all remaining PPERS costs based upon actuarial valuations. The State of Illinois is authorized to establish benefit levels and the Village is authorized to approve the actuarial assumptions used in the determination of contribution levels. Although it is legally separate from the Village, the PPERS is reported as if it were part of the primary government because its sole purpose is to provide retirement benefits for the Village's police employees. The PPERS is reported as a fiduciary fund, and specifically a pension trust fund, due to the fiduciary responsibility exercised over the PPERS.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

## **REPORTING ENTITY - Continued**

Firefighters' Pension Employees Retirement System

The Village's sworn firefighters participate in the Firefighters' Pension Employees Retirement System (FPERS). FPERS functions for the benefit of those employees and is governed by a five-member pension board, with two members appointed by the Village Mayor, two elected from active participants of the Fund, and one elected from the retired members of the Fund. The participants are required to contribute a percentage of salary as established by state statute and the Village is obligated to fund all remaining FPERS costs based upon actuarial valuations. The State of Illinois is authorized to establish benefit levels and the Village is authorized to approve the actuarial assumptions used in the determination of contribution levels. Although it is legally separate from the Village, the FPERS is reported as if it were part of the primary government because its sole purpose is to provide retirement benefits for the Village's sworn firefighters. The FPERS is reported as a fiduciary fund, and specifically a pension trust fund, due to the fiduciary responsibility exercised over the FPERS.

## **Discretely Presented Component Unit**

Discretely presented component units are separate legal entities that meet the component unit criteria but do not meet the criteria for blending.

#### Forest Park Public Library

The Forest Park Public Library has a separate elected board and provides service to residents, generally within the geographic boundaries of the Village. The Library Board of Trustees annually determines its budget and resulting tax levy. Upon approval of the Village, the levy is submitted to the County. All debt of the Library is secured by the full faith and credit of the Village. The Library is considered a component unit of the Village for purposes of these financial statements. The Library's has issued separate financial statements for the year ended April 30, 2022. Separate financial statements can be obtained by contacting its office at 7555 Jackson Boulevard, Forest Park, Illinois 60130.

#### **BASIS OF PRESENTATION**

#### **Government-Wide Statements**

The Village's basic financial statements include both government-wide (reporting the Village as a whole) and fund financial statements (reporting the Village's major funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business-type. The Village's police and fire, public affairs, accounts and finance, public property health and safety, streets and public improvement, and general administrative services are classified as governmental activities. The Village's water services are classified as business-type activities.

In the government-wide Statement of Net Position, both the governmental and business-type activities columns are: (a) presented on a consolidated basis by column, and (b) reported on a full accrual, economic resource basis, which recognizes all long-term assets/deferred outflows and receivables as well as long-term debt/deferred inflows and obligations. The Village's net position is reported in three parts: net investment in capital assets; restricted; and unrestricted. The Village utilizes restricted resources to finance qualifying activities.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### **BASIS OF PRESENTATION - Continued**

#### **Government-Wide Statements - Continued**

The government-wide Statement of Activities reports both the gross and net cost of each of the Village's functions and business-type activities (public affairs, accounts and finance, public property, etc.). The functions are supported by general government revenues (property, sales and use taxes, certain intergovernmental revenues, licenses and permits, charges for services, fines and forfeitures, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, which include 1) charges to customers or applicants who purchase, use, or directly benefit from foods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment.

The net costs (by function or business-type activity) are normally covered by general revenue (property taxes, intergovernmental revenues, fines, permits and charges, etc.).

The Village does not allocate indirect costs. An administrative service fee is charged by the General Fund to the other operating funds that is eliminated like a reimbursement (reducing the revenue and expense in the General Fund) to recover the direct costs of General Fund services provided (finance, personnel, purchasing, legal, technology management, etc.).

This government-wide focus is more on the sustainability of the Village as an entity and the change in the Village's net position resulting from the current year's activities.

#### **Fund Financial Statements**

The financial transactions of the Village are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets/deferred outflows, liabilities/deferred inflows, fund equity, revenues and expenditures/expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. The emphasis in fund financial statements is on the major funds in either the governmental or business-type activities categories.

GASB Statement No. 34 sets forth minimum criteria (percentage of the assets/deferred outflows, liabilities/ deferred inflows, revenues or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds. The Village electively added funds, as major funds, which either had debt outstanding or specific community focus. The nonmajor funds are combined in a column in the fund financial statements. A fund is considered major if it is a primary operating fund of the Village or meets the following criteria:

Total assets/deferred outflows, liabilities/deferred inflows, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type; and

Total assets/deferred outflows, liabilities/deferred inflows, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

## **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued**

#### **BASIS OF PRESENTATION - Continued**

#### **Fund Financial Statements - Continued**

The various funds are reported by generic classification within the financial statements. The following fund types are used by the Village:

#### **Governmental Funds**

The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the Village:

*General Fund* is the general operating fund of the Village. It accounts for all revenues and expenditures of the Village which are not accounted for in other funds. The General Fund is a major fund.

*Special revenue funds* are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. The Village maintains three major special revenue funds. The Brown Street Station TIF Fund is used to accumulate incremental property tax revenues from the area in far north Forest Park. The Roosevelt and Hannah TIF Fund is used to accumulate revenues from its specific area in Forest Park. The Motor Fuel Tax fund is used to account for motor fuel tax allocations from the State of Illinois. Additionally, the Village maintains nine nonmajor special revenue funds.

*Capital projects funds* are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by business-type/proprietary funds). The VIP Program Fund is a capital projects fund with pledged revenues from the Non-Home Rule Municipal Sales Taxes, at 1.0%. These revenues are committed to public infrastructure improvements and debt service on the \$6,745,000 General Obligation Refunding Bonds, Series 2012 current principal from the refunded \$9,600,000 General Obligation Bonds (Alternate Revenue Source) Series 2005. The 2002 Bond Fund is treated as a major fund. The bond was fulfilled in 2017 and fiscal year 2022 is the final year for reporting on this fund.

#### **Proprietary Funds**

The focus of proprietary fund measurement is upon determination of operating income, changes in net position, financial position, and cash flows. The generally accepted accounting principles applicable are those similar to businesses in the private sector. The following is a description of the proprietary funds of the Village:

*Enterprise funds* account for operations for which a fee is charged to external users for goods or services and the activity (a) is financed with debt that is solely secured by a pledge of the net revenues, (b) has third party requirements that the cost of providing services, including capital costs, be recovered with fees and charges or (c) establishes fees and charges based on a pricing policy designed to recover similar costs. The Village maintains one enterprise funds. The Water Fund, a major fund, is used to account for revenues and expenses related to the operation of the Village's water system.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### **BASIS OF PRESENTATION - Continued**

**Fund Financial Statements - Continued** 

## **Fiduciary Funds**

Fiduciary funds are used to report assets held in a trustee or custodial capacity for others and therefore are not available to support Village programs. The reporting focus is on net position and changes in net position and is reported using accounting principles similar to proprietary funds.

*Pension trust funds* are used to account for assets held in a trustee capacity for pension benefit payments. The Police Pension Fund accounts for the accumulation of resources to pay retirement and other related benefits for sworn members of the Village's police force. The Firefighters' Pension Fund accounts for the accumulation of resources to pay retirement and other related benefits for sworn members of the Village's Fire Department.

The Village's fiduciary funds are presented in the fiduciary fund financial statements by type (pension trust). Since by definition these assets are being held for the benefit of a third party (other local governments, private parties, pension participants, etc.) and cannot be used to address activities or obligations of the Village, these funds are not incorporated into the government-wide statements.

#### MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

Measurement focus is a term used to describe "which" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

#### **Measurement Focus**

On the government-wide Statement of Net Position and the Statement of Activities, both governmental and business-type activities are presented using the economic resources measurement focus as defined below. In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus is used as appropriate.

All governmental funds utilize a "current financial resources" measurement focus. Only current financial assets/ deferred outflows and liabilities/deferred inflows are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

All proprietary and fiduciary funds utilize an "economic resources" measurement focus. The accounting objectives of the "economic resources" measurement focus is the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. All assets/deferred outflows, liabilities/deferred inflows (whether current or noncurrent) associated with their activities are reported.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

## **MEASUREMENT FOCUS AND BASIS OF ACCOUNTING - Continued**

#### **Basis of Accounting**

In the government-wide Statement of Net Position and Statement of Activities, governmental and business-type activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability/deferred inflow is incurred or economic asset used. Revenues, expenses, gains, losses, assets/deferred outflows, and liabilities/deferred inflows resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

In the fund financial statements, governmental funds are presented on the modified accrual basis of accounting. Under this modified accrual basis of accounting, revenues are recognized when "measurable and available." Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or within sixty days after year end. The Village recognizes property taxes when they become both measurable and available in accordance with GASB Codification Section P70. A sixty-day availability period is used for revenue recognition for all other governmental fund revenues. Expenditures (including capital outlay) are recorded when the related fund liability is incurred, except for general obligation bond principal and interest which are recognized when due.

In applying the susceptible to accrual concept under the modified accrual basis, those revenues susceptible to accrual are property taxes, sales and use taxes, utility taxes, fines, interest revenue, and charges for services, etc.. All other revenues are not susceptible to accrual because generally they are not measurable until received in cash.

All proprietary funds and pension trust funds utilize the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Village's enterprise funds are charges to customers for sales and services. The Village also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

## **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued**

# ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY

#### Cash and Investments

Cash and cash equivalents on the Statement of Net Position are considered to be cash on hand, demand deposits, cash with fiscal agent. For the purpose of the proprietary funds "Statement of Cash Flows," cash and cash equivalents are considered to be cash on hand, demand deposits, cash with fiscal agent, and all highly liquid investments with an original maturity of three months or less.

Investments are generally reported at fair value. Short-term investments are reported at cost, which approximates fair value. For investments, the Village categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

#### Receivables

In the government-wide financial statements, receivables consist of all revenues earned at year-end and not yet received. Allowances for uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable. Major receivables balances for governmental activities include property taxes, sales and use taxes, franchise taxes, and grants. Business-type activities report charges for services as their major receivables.

#### Interfund Receivables, Payables and Activity

Interfund activity is reported as loans, services provided, reimbursements or transfers. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements are when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

#### Prepaids

Prepaids are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaids in both the government-wide and fund financial statements. The costs of governmental fund-type prepaids are recorded as expenditures when consumed rather than when purchased.

## **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued**

# ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY - Continued

#### **Capital Assets**

Capital assets purchased or acquired with an original cost of \$10,000 or more (depending on asset class), are reported at historical cost or estimated historical cost. Contributed assets are reported at acquisition value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. General capital assets are long-lived assets of the Village as a whole. When purchased, such assets are recorded as expenditures in the governmental funds and capitalized. Infrastructure such as streets, traffic signals and signs are capitalized. The valuation basis for general capital assets are historical cost, or where historical cost is not available, estimated historical cost based on replacement costs.

Capital assets in the proprietary funds are capitalized in the fund in which they are utilized. The valuation bases for proprietary fund capital assets are the same as those used for the general capital assets. Donated capital assets are capitalized at acquisition value on the date

Depreciation on all assets is computed and recorded using the straight-line method of depreciation over the following estimated useful lives:

Infrastructure	100 Years
Buildings and Improvements	100 Years
Fixtures and Equipment	3 - 20 years

#### **Deferred Outflows/Inflows of Resources**

Deferred outflow/inflow of resources represents a consumption/acquisition of net assets that applies to a future period and therefore will not be recognized as an outflow of resources (expense)/inflow of resources (revenue) until that future time.

#### **Compensated Absences**

Per the Village's policy, full-time permanent employees of the Village other than firefighters in the Fire Department, police officers in the Police Department, and members of the Local 705 Teamsters Union shall be entitled to paid vacations based on years of service. Members of the firefighters and police officers unions and Local 705 Teamsters union are entitled to and receive vacation benefits as stated in the current contracts. Vacation time must be taken within one year in which the time is earned.

All vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

## **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued**

# ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY - Continued

#### **Long-Term Obligations**

In the government-wide financial statements, and proprietary fund types in the fund financial statements, longterm debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as expenses at the time of issuance.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### **Net Position**

In the government-wide financial statements, equity is classified as net position and displayed in three components:

Net Investment in Capital Assets - Consists of capital assets, including restricted capital assets, net of accumulated depreciation, and reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted - Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.

Unrestricted - All other net position balances that do not meet the definition of "restricted" or "net investment in capital assets."

## NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### **BUDGETARY INFORMATION**

The Village follows these procedures in establishing the budgetary data reflected in the financial statements:

- The Village Budget Officer submits to the Village Council, in early May, a proposed operating budget for the fiscal year commencing May 1. The operating budget includes proposed expenditures and the means of financing them.
- The budget document is available for public inspection for at least thirty days prior to the Village Council's passage of the Annual Appropriations Ordinance.
- The Village Council must hold at least one public hearing on the budget prior to its passage.
- The budget is legally enacted through the passage of the Annual Appropriations Ordinance.
- The Village Council by a two-thirds vote is authorized to transfer budgeted amounts among departments within any fund. The budget information stated in the financial statements includes adjustments made during the year.
- The level of control where expenditures may not exceed the budget is the department level of activity. Unspent budgetary amounts lapse at year end and, therefore, are not carried over to succeeding years.
- The Village prepares budgets for all governmental funds and the enterprise fund with accounting principles generally accepted in the United States of America (GAAP).

#### EXCESS OF ACTUAL EXPENDITURES OVER BUDGET IN INDIVIDUAL FUNDS

The following funds had an excess of actual expenditures over budget for the fiscal year:

Fund	Excess	
Foreign Fire Insurance	\$	6,163
Police DUI	Ŷ	1,530
Fleet Replacement		160,337

#### **DEFICIT FUND BALANCE**

The following fund had deficit fund balance as of the date of this report:

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Fund	Γ	Deficit		
IMRF	\$	73,050		

#### NOTE 3 - DETAIL NOTES ON ALL FUNDS

#### **DEPOSITS AND INVESTMENTS**

The Village maintains a cash and investment pool that is available for use by all funds except the pension trust funds. Each fund type's portion of this pool is displayed on the financial statements as "cash and investments." In addition, investments are separately held by several of the Village's funds. The deposits and investments of the pension trust funds are held separately from those of other funds.

Permitted Deposits and Investments - Illinois Statutes authorizes the Village to make deposits/invest in commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. Agencies, obligations of States and their political subdivisions, credit union shares, repurchase agreements, commercial paper rated within the three highest classifications by at least two standard rating services, Illinois Funds and the Illinois Metropolitan Investment Fund.

The deposits and investments of the Pension Funds are held separately from those of other Village funds. Illinois Statutes authorizes the Pension Fund to make deposits/invest in interest bearing direct obligations of the United States of America; obligations that are fully guaranteed or insured as to the payment of principal and interest by the United States of America; bonds, notes, debentures, or similar obligations of agencies of the United States of America; savings accounts or certificates of deposit issued by banks or savings and loan associations chartered by the United States of America or by the State of Illinois, to the extent that the deposits are insured by the agencies or instrumentalities of the federal government; credit unions, to the extent that the deposits are insured by the agencies or instrumentalities of the federal government; State of Illinois bonds; pooled accounts managed by the Illinois Funds Market Fund (Formerly known as IPTIP, Illinois Public Treasurer's Investment Pool), or by banks, their subsidiaries or holding companies, in accordance with the laws of the State of Illinois; bonds or tax anticipation warrants of any county, township, or municipal corporation of the State of Illinois; direct obligations of the State of Israel; money market mutual funds managed by investment companies that are registered under the Federal Investment Company Act of 1940 and the Illinois Securities Law of 1953 and are diversified, open-ended management investment companies, provided the portfolio is limited to specified restrictions; general accounts of life insurance companies; and separate accounts of life insurance companies and mutual funds, the mutual funds must meet specific restrictions, provided the investment in separate accounts and mutual funds does not exceed ten percent of the Pension Fund's plan net position; and corporate bonds managed through an investment advisor, rated as investment grade by one of the two largest rating services at the time of purchase. Pension Funds with plan net position of \$2.5 million or more may invest up to forty-five percent of plan net position in separate accounts of life insurance companies and mutual funds. Pension Funds with plan net position of at least \$5 million that have appointed an investment advisor, may through that investment advisor invest up to forty-five percent of the plan net position in common and preferred stocks that meet specific restrictions. In addition, Pension Funds with plan net position of at least \$10 million that have appointed an investment advisor, may invest up to fifty percent of its net position in common and preferred stocks and mutual funds that meet specific restrictions effective July 1, 2011 and up to fifty-five percent effective July 1, 2012.

The Illinois Funds is an investment pool managed by the Illinois Public Treasurer's Office which allows governments within the State to pool their funds for investment purposes. The Illinois Funds is not registered with the SEC as an investment company. Investments in Illinois Funds are valued at the share price, the price for which the investment could be sold.

The Illinois Metropolitan Investment Fund (IMET) is a non-for-profit investment trust formed pursuant to the Illinois Municipal Code. IMET is managed by a Board of Trustees elected from the participating members. IMET is not registered with the SEC as an Investment Company. Investments in IMET are valued at the share price, the price for which the investment could be sold.

## NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

#### **DEPOSITS AND INVESTMENTS - Continued**

#### Village - Concentration Risk, Interest Rate Risk, Credit Risk, and Custodial Credit Risk

*Deposits*. At year-end, the carrying amount of the Village's deposits for governmental and business-type totaled \$20,085,456 and the bank balances totaled \$20,014,674. In addition, the Village has \$6,665,761 invested in the Illinois Funds and \$3,156 invested in IMET at year-end, which have an average maturity of less than one year.

*Concentration Risk.* This is the risk of loss attributed to the magnitude of the Village's investment in a single issuer. The Village's investment policy states that the Village shall diversify its investments based on the type of funds invested and the cash flow needs of those funds. At year-end, the Village does not have any investments over 5 percent of the total cash and investment portfolio (other than investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments).

*Interest Rate Risk.* Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Village's investment policy states Village shall attempt to match its investments with anticipated cash flow requirements. Unless matched to a specific cash flow, the Village will not directly invest in securities maturing more than one (1) year from the date of purchase.

*Credit Risk.* Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Village's policy does not limit investment types outside of the Illinois Compiled Statutes. At year-end, the Village's investment in the Illinois Funds was rated AAAm by Standard & Poor's and the investment in IMET was rated AAAm by Standard & Poor's.

*Custodial Credit Risk.* In the case of deposits, this is the risk that in the event of a bank failure, the Village's deposits may not be returned to it. The Village's investment policy requires funds on deposit (checking accounts, certificates of deposit, etc.) in excess of FDIC limits be secured with appropriate collateral, witnessed by a written agreement and held at an independent third party institution or held in house in the name of the municipality. Collateral shall be limited to securities of the United States of America or its agencies such as the Federal National Mortgage Association. At year-end, the entire amount of the bank balance of deposits was covered by collateral, federal depository or equivalent insurance.

For an investment, this is the risk that in the event of the failure of the counterparty, the Village will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Village's investment policy does not address custodial credit risk for investments. The Village's investment in Illinois Funds and IMET are not subject to custodial credit risk.

#### Police Pension Fund - Interest Rate Risk, Concentration Risk, Credit Risk, and Custodial Credit Risk

*Deposits*. At year-end, the carrying amount of the Fund's deposits totaled \$1,964,324 and the bank balances totaled \$1,964,324.

#### **NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

## **DEPOSITS AND INVESTMENTS - Continued**

# Police Pension Fund - Interest Rate Risk, Concentration Risk, Credit Risk, and Custodial Credit Risk - Continued

Investments. The Fund has the following investment fair values and maturities:

		Investment Maturities (in Years)			
	Fair	Less Than			More Than
Investment Type	Value	1	1-5	6-10	10
U.S. Government Obligations	\$ 3,226,576		3,093,410	133,166	—
U.S. Agency Obligations	534,559		200	8,912	525,447
Corporate Bonds	2,470,650		1,520,664	949,986	
State and Local Obligations	 114,859			74,705	40,154
Totals	 6,346,644		4,614,274	1,166,769	565,601

The Fund has the following recurring fair value measurements as of April 30, 2022:

		Fair Value Measurements Using		
	-	Quoted		
		Prices		
		in Active	Significant	
		Markets for	Other	Significant
		Identical	Observable	Unobservable
		Assets	Inputs	Inputs
Investments by Fair Value Level	 Total	(Level 1)	(Level 2)	(Level 3)
Debt Securities				
U.S. Government Obligations	\$ 3,226,576	3,226,576	—	—
U.S. Agency Obligations	534,559	—	534,559	—
Corporate Bonds	2,470,650	—	2,470,650	—
State and Local Obligations	114,859	—	114,859	—
Equity Securities				
Mutual Funds	7,505,963	7,505,963	—	—
Common Stock	6,952,697	6,952,697		_
Insurance Contracts	 1,557,830	1,557,830		
Total Investments Measured at Fair Value	 22,363,134	19,243,066	3,120,068	

## NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

#### **DEPOSITS AND INVESTMENTS - Continued**

# Police Pension Fund - Interest Rate Risk, Concentration Risk, Credit Risk, and Custodial Credit Risk - Continued

*Investments - Continued.* Debt Securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

*Interest Rate Risk.* The Fund does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

*Concentration of Credit Risk.* The Fund investments policy limits concentration credit risk by ensuring no single security is more than 10% of the portfolio's overall allocation after accounting for price appreciation. In addition to the securities and fair values listed above, the Fund also has \$7,505,963 invested in mutual funds, \$6,952,697 invested in common stock, and \$1,557,830 invested in insurance contracts. At year-end, the Fund has \$1,557,830 invested in Jackson National Life that represents 5 percent or more of net position available for retirement benefits (other than investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments).

*Credit Risk.* The Fund's investment policy to comply with all of the provisions of the Illinois Compiled Statutes. The Police Pension Board, at its discretion, may impose a higher standard on an individual investment manager basis as circumstances or investment objectives dictate. At year-end, the ratings for the investments in U.S. Agency obligations and state and local obligations were not available. The Fund's investments in the corporate bonds were rated A to AAA by Standard & Poor's.

*Custodial Credit Risk.* The Fund's investment policy does not address custodial credit risk. At year-end, the entire amount of the bank balance of deposits was covered by collateral, federal depository or equivalent insurance.

The Fund's investment policy in accordance with Illinois Compiled Statutes (ILCS) establishes the following target allocation across asset classes:

		Long-Term
		Expected Real
Asset Class	Target	Rate of Return
Fixed Income	37.00%	3.20%
Domestic Equities	33.00%	7.60% - 8.20%
International	16.00%	6.80%
Real Estate	3.00%	5.90%
Emerging Markets	8.00%	8.40%
Cash and Cash Equivalents	3.00%	2.60%

Illinois Compiled Statutes (ILCS) limit the Fund's investments in equities, mutual funds and variable annuities to 65%. Securities in any one company should not exceed 5% of the total fund.

## NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

#### **DEPOSITS AND INVESTMENTS - Continued**

# Police Pension Fund - Interest Rate Risk, Concentration Risk, Credit Risk, and Custodial Credit Risk - Continued

*Custodial Credit Risk - Continued.* The long-term expected rate of return on the Fund's investments was determined using an asset allocation study conducted by the Fund's investment management consultant in 2022 in which best-estimate ranges of expected future real rates of return (net of pension plan investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding the expected inflation. Best estimates or arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of April 30, 2022 are listed in the table above.

#### **Rate of Return**

For the year ended April 30, 2022, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was (6.37%). The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### **Firefighters' Pension Fund**

The Illinois Firefighters' Pension Investment Fund (IFPIF) is an investment trust fund responsible for the consolidation and fiduciary management of the pension assets of Illinois suburban and downstate firefighter pension funds. IFPIF was created by Public Act 101-0610, and codified within the Illinois Pension Code, becoming effective January 1, 2020, to streamline investments and eliminate unnecessary and redundant administrative costs, thereby ensuring assets are available to fund pension benefits for the beneficiaries of the participating pension funds. Participation in IFPIF by Illinois suburban and downstate firefighter pension funds is mandatory. Investments of the Fund are combined in a commingled external investment pool and held by IFPIF. A schedule of investment expenses is included in IFPIF's annual report. For additional information on IFPIF's investments, please refer to their annual report as of June 30, 2021. A copy of that report can be obtained from IFPIF at 1919 South Highland Avenue, Building A, Suite 237, Lombard, IL 60148 or at www.ifpif.org. The Fund transferred all eligible assets to the Investment Fund on November 1, 2021.

*Deposits.* The Fund retains all its available cash with one financial institution. Available cash is determined to be that amount which is required for the current expenditures of the Fund. The excess of available cash is required to be transferred to IFPIF for purposes of the long-term investment for the Fund. At year-end, the carrying amount of the Fund's cash on hand totaled \$896,949 and the bank balances totaled \$896,932.

*Custodial Credit Risk.* In the case of deposits, this is the risk that in the event of a bank failure, the Fund's deposits may not be returned to it. The Fund's investment policy states that all deposits in excess of FDIC insurable limits be secured by collateral in order to protect deposits from default. At year-end, the entire carrying amount of the bank balance of deposits is covered by federal depository or equivalent insurance.

## NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

## **DEPOSITS AND INVESTMENTS - Continued**

#### **Firefighters' Pension Fund - Continued**

*Investments*. At year-end the Fund has \$15,525,849 invested in IFPIF, which is measured at the Net Asset Value (NAV) per share as determined by the pool. The pooled investments consist of the investments as noted in the target allocation table available at <u>www.ifpif.org</u>.

*Investment Policy*. IFPIF's current investment policy was adopted by the Board of Trustees on June 17, 2022. IFPIF is authorized to invest in all investments allowed by Illinois Compiled Statutes (ILCS). The IFPIF shall not be subject to any of the limitations applicable to investments of pension fund assets currently held by the transferor pension funds under Sections 1-113.1 through 1-113.12 or Article 4 of the Illinois Pension Code.

#### **Rate of Return**

For the year ended April 30, 2022, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 3.94%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### PROPERTY TAXES

Property taxes for 2021 attach as an enforceable lien on January 1, on property values assessed as of the same date. Taxes are levied by December of the subsequent fiscal year (by passage of a Tax Levy Ordinance). Tax bills are prepared by the County and are payable in two installments, on or about March 1 and August 1 during the following year. The County collects such taxes and remits them periodically. In the final tax extension, the County Clerk provides for an allowance for loss and cost of 3% for all tax levying funds except debt service, which has a 5% factor. The property tax revenue in the financial statements represents approximately one-half of the 2020 and one-half of the 2021 property tax levies.

#### **INTERFUND BALANCES**

Interfund balances result from the time lag between when transactions are recorded in the accounting system and payments between funds are made. Also, interfund balances are advances in anticipation of receipts to cover temporary cash shortages. All the balances are expected to be repaid within one year. The composition of interfund balances as of the date of this report, is as follows:

#### **NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

## **INTERFUND BALANCES - Continued**

Receivable Fund	Receivable Fund Payable Fund		Amount	
General	Roosevelt/Hannah TIF	\$	4,549	
General	VIP Program		23,889	
General	Nonmajor Governmental		107,276	
General	Water		3,108,635	
Nonmajor Governmental	General		203,851	
Water	General		1,886,636	
Water	Nonmajor Governmental		3,262	
			5,338,098	

## **INTERFUND TRANSFERS**

Interfund transfers for the year consisted of the following:

Transfer In	Transfer In Transfer Out	
General	Motor Fuel Tax	287,952 (1)
General	VIP Program	500,644 (1)
General	Water	900,000 (1)
Roosevelt/Hannah TIF	Water	613,085 (1)
2002 Bond Fund	Nonmajor Governmental	4,549 (1)
Nonmajor Governmental	General	246,760 (2)
Water	Nonmajor Governmental	27,354 (1)
Water	Roosevelt/Hannah TIF	327,638 (1)
		2,907,982

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and (2) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

## CAPITAL ASSETS

## **Governmental Activities**

Governmental capital asset activity for the year was as follows:

	Beginning			Ending
	Balances	Increases	Decreases	Balances
Nondepreciable Capital Assets				
Land	\$ 5,365,407			5,365,407
Construction in Progress	1,321,963	729,685	1,130,994	920,654
	6,687,370	729,685	1,130,994	6,286,061
Depreciable Capital Assets				
Infrastructure	49,799,515	1,904,131	687,009	51,016,637
Buildings and Improvements	5,500,218		340,000	5,160,218
Fixtures and Equipment	6,430,501	217,330	86,373	6,561,458
	61,730,234	2,121,461	1,113,382	62,738,313
Less Accumulated Depreciation				
Infrastructure	23,891,441	1,476,198	591,936	24,775,703
Buildings and Improvements	2,429,101	70,743	73,000	2,426,844
Fixtures and Equipment	4,565,969	311,974	86,373	4,791,570
	30,886,511	1,858,915	751,309	31,994,117
Total Net Depreciable Capital Assets	30,843,723	262,546	362,073	30,744,196
Total Net Capital Assets	37,531,093	992,231	1,493,067	37,030,257

Depreciation expense was charged to governmental activities as follows:

Public Affairs	\$ 113,164
Accounts and Finance	148,077
Health and Safety	1,490,360
Streets and Public Improvement	 107,314
	 1,858,915

#### **NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

## **CAPITAL ASSETS - Continued**

## **Business-Type Activities**

Business-type capital asset activity for the year was as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
Nondepreciable Capital Assets Construction in Progress	\$ 2,789,940	13,324	2,589,485	213,779
	÷ _,; ;; ;; ;; ;;	10,021	_,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	_10,112
Depreciable Capital Assets	601 007			601 007
Buildings and Improvements	681,887			681,887
Machinery and Equipment	487,338			487,338
Infrastructure	14,150,944	3,564,853	46,288	17,669,509
	15,320,169	3,564,853	46,288	18,838,734
Less Accumulated Depreciation				
Land Improvements	325,162	7,790		332,952
Machinery and Equipment	239,607	30,570		270,177
Infrastructure	3,149,066	212,405	46,288	3,315,183
	3,713,835	250,765	46,288	3,918,312
Total Net Depreciable Capital Assets	11,606,334	3,314,088	_	14,920,422
Total Net Capital Assets	14,396,274	3,327,412	2,589,485	15,134,201

Depreciation expense was charged to business-type activities as follows:

Water <u>\$ 250,765</u>

250,700

## LONG-TERM DEBT

#### **General Obligation Bonds**

The Village issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for governmental activities. General obligation bonds are direct obligations and pledge the full faith and credit of the Village. General obligation bonds currently outstanding are as follows:

	Fund Debt	Beginning			Ending
Issue	Retired by	Balances	Issuances	Retirements	Balances
\$6,745,000 General Obligation Refunding Bonds of 2012 - Due in annual installments of \$20,000 to \$690,000 plus interest at 2.00% to 3.00% through December 1, 2025.	VIP Program	\$ 3,265,000		615,000	2,650,000

#### **Debt Certificates**

The Village issues debt certificates to provide funds for the acquisition and construction of major capital facilities. Debt certificates have been issued for both governmental and business-type activities. Debt Certificates issued for business-type activities are reported in the proprietary funds as they are expected to be repaid from proprietary revenues. Debt certificates currently outstanding are as follows:

Issue	Fund Debt Retired by		Beginning Balances	Issuances	Retirements	Ending Balances
Debt Certificates of 2011, due in annual installment of \$285,000 to \$340,000 plus interest at 2.00% to	General	\$	285,872	_	285,872	_
3.00% through November 1, 2021.	Water		54,128		54,128	
			340,000		340,000	
		_	5-0,000		5-0,000	

## **LONG-TERM DEBT - Continued**

## **Loans Payable**

The Village enters into loans payable for the acquisition of capital equipment. Loans payable are direct obligations and pledge the full faith and credit of the Village. Loans payable currently outstanding are as follows:

	Fund Debt	Beginning	-		Ending
Issue	Retired by	Balances	Issuances	Retirements	Balances
Loan Payable of 2014 - Due in semiannual installments of \$76,148 including interest at 3.25% through September 30, 2024.	General	\$ 498,842	_	137,172	361,670
Loan Payable of 2017 - Due in monthly installments of \$5,989 including interest at 3.25% through August 25, 2025.	General	289,389	_	63,380	226,009
Loan Payable of 2019 - Due in monthly installments of \$471 including interest at 3.50% through January 1, 2025.	General/ Foreign Fire Tax	19,634	_	5,036	14,598
Loan Payable of 2020 - Due in monthly installments of \$10,339 including interest at 3.25% through August 5, 2022.	General	160,318	_	120,606	39,712
Loan Payable of 2021 - Due in monthly installments of \$609 including interest at 3.00% through April 5, 2026.	General	33,878		6,378	27,500
		1,002,061		332,572	669,489

## LONG-TERM DEBT - Continued

#### **IEPA Loans Payable**

The Village has entered into loan agreements with the IEPA to provide low interest financing for water system improvements. IEPA loans currently outstanding are as follows:

Issue	Fund Debt Retired by	Beginning Balances	Issuances	Retirements	Ending Balances
IEPA Loan Payable of 2002 - Due in semi-annual installments of \$189,707, plus interest at 2.675%, through February 1, 2023.	Water	<u>\$ 734,776</u>		362,184	372,592

## Long-Term Liabilities Activity

Changes in long-term liabilities during the fiscal year were as follows:

					Amounts
	Beginning			Ending	Due within
Type of Debt	Balances	Additions	Deductions	Balances	One Year
Governmental Activities					
Compensated Absences	\$ 839,102	51,154	102,308	787,948	157,590
Net Pension Liability - Police Pension	41,862,431	27,247,702		69,110,133	
Net Pension Liability - Firefighters' Pension	57,215,337		4,027,726	53,187,611	
Total OPEB Liability - RBP	2,857,785		73,523	2,784,262	
General Obligation Bonds	3,265,000		615,000	2,650,000	635,000
Plus: Unamortized Premium	128,202		35,712	92,490	
Debt Certificates	285,872		285,872	_	
Loans Payable	1,002,061		332,572	669,489	258,489
	107,455,790	27,298,856	5,472,713	129,281,933	1,051,079
Business-Type Activities					
Compensated Absences	21,501	7,825	15,650	13,676	274
Debt Certificates	54,128		54,128	_	
IEPA Loans	734,776	_	362,184	372,592	372,592
	810,405	7,825	431,962	386,268	372,866

#### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

#### LONG-TERM DEBT - Continued

#### Long-Term Liabilities Activity - Continued

For the governmental activities, payments on the compensated absences, net pension liabilities, total OPEB liability, and debt certificate are made by the General Fund. Payments on general obligation bonds are being liquidated by the VIP Program Fund. Payments on the loans payable are made by the General Fund and Foreign Fire Insurance Fund.

Additionally, for the business-type activities, the compensated absences, the debt certificate and the IEPA loans are being liquidated by the Water Fund.

#### **Debt Service Requirements to Maturity**

The annual debt service requirements to maturity including principal and interest, are as follows:

	Governmental Activities							
	Genera							
Fiscal		Bond	S	Loans F	ayable			
Year	Principal		Interest	Principal	Interest			
2023	\$ 635,0	00	79,500	258,489	18,492			
2024	650,0	00	60,450	226,090	11,027			
2025	675,0	00	40,950	154,660	3,614			
2026	690,0	00	20,700	30,250	279			
Totals	2,650,0	00	201,600	669,489	33,412			
			Business Type	e Activities				
	Fiscal		Loans P	ayable				
	Year		Principal	Interest				
	2023	\$	372,592	6,822				

## NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

#### **LONG-TERM DEBT - Continued**

#### Legal Debt Margin

Chapter 65, Section 5/8-5-1 of the Illinois Compiled Statutes provides, "...no municipality having a population of less than 500,000 shall become indebted in any manner or for any purpose, to an amount, including existing indebtedness in the aggregate exceeding 8.625% on the value of the taxable property therein, to be ascertained by the last assessment for state and county purposes, previous to the incurring of the indebtedness or, until January 1, 1983, if greater, the sum that is produced by multiplying the municipality's 1978 equalized assessed valuation by the debt limitation percentage in effect on January 1, 1979."

Assessed Valuation - 2020*	\$ 431,925,899
Legal Debt Limit - 8.625% of Assessed Value	37,253,609
Amount of Debt Applicable to Limit General Obligation Bonds	2,650,000
Legal Debt Margin	34,603,609

\*As of the date of this report, the 2021 Assessed Valuation is not available.

#### FUND BALANCE CLASSIFICATIONS

In the governmental funds financial statements, the Village considers restricted amounts to have been spent when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available. The Village first utilizes committed, then assigned and then unassigned fund balance when an expenditure is incurred for purposes for which all three unrestricted fund balances are available.

*Nonspendable Fund Balance.* Consists of resources that cannot be spent because they are either: a) not in a spendable form; or b) legally or contractually required to be maintained intact.

*Restricted Fund Balance*. Consists of resources that are restricted to specific purposes, that is, when constraints placed on the use of resources are either: a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or b) imposed by law through constitutional provisions or enabling legislation.

*Committed Fund Balance*. Consists of resources constrained (issuance of an ordinance) to specific purposes by the government itself, using its highest level of decision-making authority, the Council of Commissioners; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest-level action to remove or change the constraint.

Notes to the Financial Statements April 30, 2022

## **NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

## **FUND BALANCE CLASSIFICATIONS - Continued**

Assigned Fund Balance. Consists of amounts that are constrained by the Council of Commissioners intent to be used for specific purposes but are neither restricted nor committed. Intent is expressed by the Council of Commissioners itself or by a body or official to which the Council of Commissioners has delegated the authority to assign amounts to be used for specific purposes. The Village's highest level of decision-making authority is the Council of Commissioners, who is authorized to assign amounts to a specific purpose.

*Unassigned Fund Balance*. Consists of residual net resources of a fund that has not been restricted, committed, or assigned within the General Fund and deficit fund balances of other governmental funds.

*Minimum Fund Balance Policy*. The Village's fund balance policy for the General Fund requires fund balance be maintained at a level at least equal to 25% of the total General Fund annual budgeted expenditures, excluding capital expenditures.

The following is a schedule of fund balance classifications for the governmental funds as of the date of this report:

			Special Revenue						
			Brown	Roosevelt	Motor	Capital Projects			
			Street	Hannah	Fuel	VIP	2002		
		General	Station TIF	TIF	Tax	Program	Bond	Nonmajor	Totals
Fund Balances									
Nonspendable									
Prepaids	\$	528,209	—	—	—	—	—	—	528,209
Restricted									
Economic Development		—	4,441,763	5,033,069	—		—	1,793,771	11,268,603
Public Safety		—	—	—	—		—	433,023	433,023
Social Security		_		_	_	_	_	50,425	50,425
Streets and Highways		_		_	2,700,469	1,887,338	_	167,634	4,755,441
Playground and Recreation		618,825		_	—	_	_	—	618,825
		618,825	4,441,763	5,033,069	2,700,469	1,887,338	—	2,444,853	17,126,317
Unassigned		(211,613)	—	—	—	—	—	(73,050)	(284,663)
Total Fund Balances		935,421	4,441,763	5,033,069	2,700,469	1,887,338		2,371,803	17,369,863
	-								_

## **NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

## NET POSITION CLASSIFICATIONS

Net investment in capital assets was comprised of the following as of April 30, 2022:

Governmental Activities Capital Assets - Net of Accumulated Depreciation	\$ 37,030,257
Plus: Unamortized Loss on Refunding	91,824
Less Capital Related Debt:	
General Obligation Bonds	(2,650,000)
Unamortized Premium	(92,490)
Loans Payable	(669,489)
Net Investment in Capital Assets	33,710,102
Business-Type Activities Capital Assets - Net of Accumulated Depreciation	15,134,201
Less Capital Related Debt: IEPA Loans Payable	(372,592)
Net Investment in Capital Assets	14,761,609

#### **NOTE 4 - OTHER INFORMATION**

#### **RISK MANAGEMENT**

The Village is exposes to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and commissions; injuries to employees; illnesses of employees; and natural disasters. Medical and liability risks are covered by commercial insurance purchased from independent third parties. There has been no significant change in coverage. Settled claims from these risks have not exceeded commercial insurance coverage for the past three fiscal years.

## **NOTE 4 - OTHER INFORMATION - Continued**

#### **OTHER COMMITMENTS**

#### **Franchise Fees**

The Village has granted two franchises, one to AT&T (formerly SBC/Ameritech) for telephone service and one to AT&T Comcast (formerly Media One of Northern Illinois, Inc., a division of AT&T).

The AT&T franchise agreement dated November 19, 1984 provides that the Village will share in the aggregate franchise payment AT&T pays to all Illinois municipalities (except Chicago). The aggregate franchise fee is negotiated between the State and AT&T. The franchise fee is allocated to the Village based on the number of access lines into the community. Franchise fees are paid quarterly to the Village. The franchise can be terminated by either party with 60-day written notice.

The Media One of Northern Illinois, Inc., a division of AT&T, franchise agreement dated June 12, 2000, is a 15year agreement for the operation of cable television in the Village. The contract is continued under the successor company, Comcast Corp. As of 2002, the franchise fee is 5% of gross revenues and is paid to the Village quarterly for sales in the preceding quarter.

## **Tax Increment Financing**

*Forest Park Mall TIF.* The Village issued \$6,200,000 of General Obligation Tax Increment Bonds Series 1994 to fund certain eligible costs within its Forest Park mall Increment Financing (TIF) District. The original Series 1994 was refunded in fiscal year 2003 with General Obligation Refunding Tax Increment Bonds Series 2002. The principal economic activity stimulated was the construction and subsequent opening of a Wal-Mart Store.

*Roosevelt and Hannah TIF.* The Village entered into a redevelopment agreement with the Living Word Christian Center (LWCC) to redevelop what was then known as the Forest Park Mall. The area comprising the shopping plaza was a part of the original Forest Park Mall TIF which at the time was used to make debt service payments on the original debt. The shopping plaza acquired by LWCC was separated from the Forest Park Mall TIF area in 2002 and the area east of the Wal-Mart to Hannah Avenue was named the Roosevelt-Hannah TIF.

Upon satisfaction of the conditions contained in the agreement, the Village agrees to reimburse eligible costs from TIF funds to LWCC annually as follows: 50% of tax increment, and 50% of municipal sales taxes (MST) generated by new businesses opening in the shopping plaza. This agreement expired upon payment of a total of \$4,900,000.

In addition, the TIF funds are used to make debt service payments on the Series 2003A Bond, which financed initial eligible costs.

In an additional business development agreement with SVT, LLC, doing business as Ultra Foods, the Village agreed to pay to SVT \$78,000 per year for two years, and 50% of MST generated in years 10 through 20 of the lease with LWCC, not to exceed \$1,260,000. Ultra Foods closed in June 2017 and this agreement was terminated. The total paid per agreement was \$383,918.

## **NOTE 4 - OTHER INFORMATION - Continued**

## **OTHER COMMITMENTS - Continued**

#### **Tax Increment Financing - Continued**

*Roosevelt and Hannah TIF - Continued.*. The Village also entered into a business development agreement with GCC Company doing business as Living Fresh market in march 2018 in which the Village agreed to pay \$5,000 for every \$1,000,000 of gross receipts of Living Fresh Market for 8 years, with payments not to exceed \$450,000. As of April 30, 2022, the Village has paid \$51,743 to GCC. In October 2021, the ownership was transferred to Living Word Christian Church, therefore the agreement ceased. No additional funds will be paid on this agreement.

*Brown Street Station TIF*. In 2000, the Village formed the Brown Street Station TIF for the far northeast area of town to Harlem Avenue and south along Harlem to Dixon. Property Tax increment has been accumulating and at the beginning of the fiscal year 2022 totaled \$8,803,051. There is currently an agreement between the Village and Nunley LLC Elite Tire.

During fiscal year 2022, the Brown Street Station was enhanced at the cost of \$80,752 for redevelopment improvements. Further infrastructure improvements will be made as necessary in anticipation of the area being developed.

*Roosevelt Road Corridor TIF*. In January 2015, the Village formed the Roosevelt Road Corridor TIF for parcels north and south of Roosevelt Road from approximately Des Plaines Avenue on the Corridor and Harlem Avenue on the east and the parcels east and west of the Circle Avenue from Roosevelt Road to 16th Street. Incremental revenue began in tax year 2016 and accumulated property tax increment as of April 30, 2022 totals \$2,390,594.

#### **Business Development Agreements and Tax Abatements**

*Grand Appliance Inc.* On March 27, 2012, the Village entered into an agreement with 7436-40 Madison Street, LLC to facilitate the redevelopment, remodeling and upgrading of the property to be leased by Grand Appliance, Inc. located at 7436-7440 Madison Street in Forest Park. Under the terms, the Village agrees to rebate 60% of municipal sales taxes generated (above an annual base sales tax revenue amount of \$500,000) for years 1 through 7, and 35% of municipal sales taxes generated for years 8 through 10, up to a maximum of \$300,000. As of April 30, 2022, the Village has paid \$121,363 to Grand Appliance, Inc.

*Cook County Class 6b Property Tax Incentive Program.* Tax abatements are a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

The Village is affected by Cook County's 6b property tax incentive program. The purpose of the Class 6b program is to encourage industrial development throughout Cook County by offering of existing industrial structures, and the industrial reutilization of abandoned buildings. The goal of the program is to attract new industry, stimulate expansion and retention of existing industry, and increase employment opportunities.

## **NOTE 4 - OTHER INFORMATION - Continued**

## **OTHER COMMITMENTS - Continued**

#### **Business Development Agreements and Tax Abatements - Continued**

*Cook County Class 6b Property Tax Incentive Program - Continued.* Properties receiving a Class 6b incentive are assessed at 10% of market value for the first 10 years, 15% in the 11th year, and 20% in the 12th year. This constitutes a substantial reduction in the level of assessment and results in significant tax savings. In the absence of this incentive, industrial real estate would normally be assessed at 25% of its market value.

Municipalities have granted Class 6b incentives to businesses that, as a result, have occupied abandoned properties, constructed new buildings, or expanded existing facilities. In many instances, the program has produced more property tax revenue for the Village and the other impacted taxing districts that would have been generated if the development has not occurred. The Village's Tax revenues are reduced due to the agreements entered into by these municipalities.

For the fiscal year ended April 30, 2022, The Village's share of the abatement granted to the Class 6b properties was approximately \$53,000.

#### **CONTINGENT LIABILITIES**

#### Litigation

The Village is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the Village's attorneys, the resolution of these matters will not have a material adverse effect on the financial condition of the Village.

#### Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the Village expects such amounts, if any, to be immaterial.

#### **Financial Impact from COVID-19**

In March 2020, the World Health Organization declared the COVID-19 virus a public health emergency. As of the date of this report, the extent of the impact of COVID-19 on the Village's operations and financial position cannot be determined.

#### **NOTE 4 - OTHER INFORMATION - Continued**

#### **EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS**

The Village contributes to three defined benefit pension plans, the Illinois Municipal Retirement Fund (IMRF), a defined benefit agent multiple-employer public employee retirement system, the Police Pension Plan which is a single-employer pension plan, and the Firefighters' Pension Plan which is also a single-employer pension plan. IMRF does issue a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole, but not by individual employer. That report may be obtained online at www.imrf.org. The Police and Firefighters' Pension Plans also issue separate reports that may be obtained by writing the Village at 517 Desplaines Avenue, Forest Park, IL 60130. The benefits, benefit levels, employee contributions and employer contributions are governed by Illinois Compiled Statutes (ILCS) and can only be amended by the Illinois General Assembly.

The aggregate amounts recognized by the Village for the pension plans are:

	Net Pension					
	(Revenues)/		(Asset)/	Deferred	Deferred	
		Expenses	Liabilities	Outflows	Inflows	
IMRF						
Village	\$	(589,043)	(4,070,234)	327,451	(3,115,751)	
Library		(128,151)	(963,770)	77,535	(737,762)	
Police Pension		9,139,774	69,110,133	18,706,241	(1,376,522)	
Firefighters' Pension		8,362,924	53,187,611	12,378,741	(8,202,239)	
		16,785,504	117,263,740	31,489,968	(13,432,274)	

#### Illinois Municipal Retirement Fund (IMRF)

#### **Plan Descriptions**

*Plan Administration.* All employees (other than those covered by the Police and Firefighters' Pension Plan) hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members. The plan is accounted for on the economic resources measurement focus and the accrual basis of accounting. Employer and employee contributions are recognized when earned in the year that the contributions are required, benefits and refunds are recognized as an expense and liability when due and payable.

*Benefits Provided.* IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date).

#### **NOTE 4 - OTHER INFORMATION - Continued**

#### **EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued**

#### Illinois Municipal Retirement Fund (IMRF) - Continued

#### **Plan Descriptions - Continued**

*Benefits Provided - Continued.* IMRF provides two tiers of pension benefits. Employees hired before January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the lesser of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

*Plan Membership.* As of December 31, 2021, the measurement date, the following employees were covered by the benefit terms:

Inactive Plan Members Currently Receiving Benefits	75
Inactive Plan Members Entitled to but not yet Receiving Benefits	120
Active Plan Members	62
Total	257

A detailed breakdown of IMRF membership for inactive members for the Village and the Forest Park Library is unavailable. The above numbers include all members.

#### **NOTE 4 - OTHER INFORMATION - Continued**

#### **EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued**

#### Illinois Municipal Retirement Fund (IMRF) - Continued

#### **Plan Descriptions - Continued**

*Contributions.* As set by statute, the Village's Regular Plan Members are required to contribute 4.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. For the year-ended April 30, 2022, the Village's contribution was 7.51% of covered payroll, and the Forest Park Public Library's contribution was 7.41% of covered payroll.

*Net Pension (Asset).* The Village's net pension/(asset) was measured as of December 31, 2021. The total pension liability used to calculate the net pension/(asset) was determined by an actuarial valuation as of that date.

*Actuarial Assumptions*. The total pension liability was determined by an actuarial valuation performed, as of December 31, 2021, using the following actuarial methods and assumptions:

Actuarial Cost Method	Entry Age Normal
Asset Valuation Method	Fair Value
Actuarial Assumptions Interest Rate	7.25%
Salary Increases	2.85% to 13.75%
Cost of Living Adjustments	3.25%
Inflation	2.25%

For nondisabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements projected using scale MP-2020. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

#### **NOTE 4 - OTHER INFORMATION - Continued**

#### **EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued**

#### Illinois Municipal Retirement Fund (IMRF) - Continued

#### **Plan Descriptions - Continued**

Actuarial Assumptions - Continued.

Asset Class	Target	Long-Term Expected Real Rate of Return
Fixed Income	25.00%	(0.60%)
Domestic Equities	39.00%	1.90%
International Equities	15.00%	3.15%
Real Estate	10.00%	3.30%
Blended	10.00%	1.70% - 5.50%
Cash and Cash Equivalents	1.00%	(0.90%)

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#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.25%, the same as the prior valuation. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that Village contributions will be made at rates equal to the difference between the actuarially determined contribution rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all project future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all period of projected benefit payments to determine the total pension liability.

#### **Discount Rate Sensitivity**

The following is a sensitivity analysis of the net pension (asset) to changes in the discount rate. The table below presents the net pension (asset) of the Village calculated using the discount rate as well as what the Village's net pension (asset) would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Village	\$ (1,415,735)	(4,070,234)	(6,105,387)
Forest Park Library	(335,225)	(963,770)	(1,445,664)
Net Pension (Asset)	(1,750,960)	(5,034,004)	(7,551,051)

#### **NOTE 4 - OTHER INFORMATION - Continued**

## **EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued**

## Illinois Municipal Retirement Fund (IMRF) - Continued

### **Changes in the Net Pension (Asset)**

	Forest Park			
		Village	Public Library	Totals
Total Dansian Liskility				
Total Pension Liability	¢	275 754	(5.205	241.040
Service Cost	\$	275,754	65,295	341,049
Interest		1,517,920	388,200	1,906,120
Differences Between Expected				
and Actual Experience		432,399	102,386	534,785
Change of Assumptions		—		
Benefit Payments, Including				
Refunds of Member Contributions		(1,163,347)	(275,463)	(1,438,810)
Net Change in Total Pension Liability		1,062,726	280,418	1,343,144
Total Pension Liability - Beginning		21,605,153	5,235,036	26,840,189
Total Pension Liability - Ending		22,667,879	5,515,454	28,183,333
Plan Fiduciary Net Position				
Contributions - Employer		247,228	58,540	305,768
Contributions - Members		133,077	31,511	164,588
Net Investment Income		3,969,138	939,832	4,908,970
Benefit Payments, Including Refunds				
of Member Contributions		(1,163,347)	(275,463)	(1,438,810)
Other (Net Transfer)		(314,250)	(74,410)	(388,660)
Net Change in Plan Fiduciary Net Position		2,871,846	680,010	3,551,856
Plan Net Position - Beginning		23,866,267	5,799,214	29,665,481
Plan Net Position - Ending		26,738,113	6,479,224	33,217,337
Employer's Net Pension (Asset)		(4,070,234)	(963,770)	(5,034,004)
		(1,070,234)	(705,770)	(3,031,004)

#### **NOTE 4 - OTHER INFORMATION - Continued**

#### **EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued**

#### Illinois Municipal Retirement Fund (IMRF) - Continued

#### Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the year ended April 30, 2022, the Village recognized pension revenue of \$589,043, and the Forest Park Library recognized pension revenue of \$128,151, for total revenues of \$717,194. At April 30, 2022, the Village and the Forest Park Public Library reported deferred outflows or resources and deferred inflows of resources related to pensions from the following sources:

		Villa	ge	Library		
		Deferred	Deferred	Deferred	Deferred	
		Outflows of	Inflows of	Outflows of	Inflows of	
		Resources	Resources	Resources	Resources	Totals
Difference Between Expected						
and Actual Experience	\$	274,538	(20,758)	65,006	(4,915)	313,871
Change in Assumptions			(75,349)		(17,841)	(93,190)
Net Difference Between Projected and Actual						
Earnings on Pension Plan Investments			(3,019,644)		(715,006)	(3,734,650)
Total Expenses to be						
Recognized in Future Periods		274,538	(3,115,751)	65,006	(737,762)	(3,513,969)
Pension Contributions Made Subsequent						
to the Measurement Date		52,913		12,529		65,442
Total Deferred Amounts Related to IMRF	_	327,451	(3,115,751)	77,535	(737,762)	(3,448,527)

\$52,913 for the Village and \$12,529 for the Library, reported as deferred outflows of resources related to pensions resulting from employer contributions subsequent to the measurement date and will be recognized as a reduction of the net pension liability in the reporting year ended April 30, 2023. Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Fiscal	 Net Deferred (Inflows) of Resources					
Year	Village	Library	Totals			
2023	\$ (603,081)	(142,800)	(745,881)			
2024	(1,037,936)	(245,767)	(1,283,703)			
2025	(746,211)	(176,692)	(922,903)			
2026	(453,985)	(107,497)	(561,482)			
2027	—		—			
Thereafter	 					
Totals	 (2,841,213)	(672,756)	(3,513,969)			

#### **NOTE 4 - OTHER INFORMATION - Continued**

#### **EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued**

#### **Police Pension Plan**

#### **Plan Descriptions**

*Plan Administration.* The Police Pension Plan is a single-employer defined benefit pension plan that covers all sworn police personnel. The defined benefits and employee and minimum employer contribution levels are governed by Illinois Compiled Statutes (40 ILCS 5/3-1) and may be amended only by the Illinois legislature. The Village accounts for the Fund as a pension trust fund. The Fund is governed by a five-member pension board. Two members of the Board are appointed by the Village President, one member is elected by pension beneficiaries and two members are elected by active police employees.

Plan Membership. At April 30, 2022, the measurement date, membership consisted of the following:

Inactive Plan Members Currently Receiving Benefits	44
Inactive Plan Members Entitled to but not yet Receiving Benefits	3
Active Plan Members	31
Total	78

*Benefits Provided.* The following is a summary of the Police Pension Plan as provided for in Illinois State Statutes.

The Police Pension Plan provides retirement benefits through two tiers of benefits as well as death and disability benefits. Covered employees hired before January 1, 2011 (Tier 1), attaining the age of 50 or older with 20 or more years of creditable service are entitled to receive an annual retirement benefit of  $\frac{1}{2}$  of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The annual benefit shall be increased by 2.5 percent of such salary for each additional year of service over 20 years up to 30 years, to a maximum of 75 percent of such salary. Employees with at least eight years but less than 20 years of credited service may retire at or after age 60 and receive a reduced benefit. The monthly benefit of a police officer who retired with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3 percent of the original pension and 3 percent compounded annually thereafter.

Covered employees hired on or after January 1, 2011 (Tier 2), attaining the age of 55 or older with 10 or more years of creditable service are entitled to receive an annual retirement benefit equal to the average monthly salary obtained by dividing the total salary of the police officer during the 48 consecutive months of service within the last 60 months of service in which the total salary was the highest by the number of months of service in that period. Police officer salary for the pension purposes is capped at \$106,800, plus the lesser of  $\frac{1}{2}$  of the annual change in the Consumer Price Index or 3 percent compounded. The annual benefit shall be increased by 2.5 percent of such a salary for each additional year of service over 20 years up to 30 years to a maximum of 75 percent of such salary. Employees with at least 10 years may retire at or after age 50 and receive a reduced benefit (i.e.,  $\frac{1}{2}$  percent for each month under 55). The monthly benefit of a Tier 2 police officer shall be increased annually at age 60 on the January 1<sup>st</sup> after the police officer retires, or the first anniversary of the pension starting date, whichever is later. Noncompounding increases occur annually, each January thereafter. The increase is the lesser of 3 percent of  $\frac{1}{2}$  of the change in the Consumer Price Index for the proceeding calendar year.

#### **NOTE 4 - OTHER INFORMATION - Continued**

#### **EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued**

#### **Police Pension Plan - Continued**

#### **Plan Descriptions - Continued**

*Contributions.* Covered employees are required to contribute 9.91% of their base salary to the Police Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The Village is required to contribute the remaining amounts necessary to finance the plan and the administrative costs as actuarially determined by an enrolled actuary. However, effective January 1, 2011, ILCS requires the Village to contribute a minimum amount annually calculated using the projected unit credit actuarial cost method that will result in the funding of 90% of the past service cost by the year 2040. For the year-ended April 30, 2022, the Village's contribution was 51.25% of covered payroll.

*Concentrations*. At year-end, the Plan has \$1,557,830 invested in Jackson National Life that represent 5 percent or more of net position available for retirement benefits (other than investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments).

#### **Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation performed, as of April 30, 2022, using the following actuarial methods and assumptions:

Actuarial Cost Method	Entry Age Normal
Asset Valuation Method	Fair Value
Actuarial Assumptions Interest Rate	6.00%
Salary Increases	4.00% - 8.00%
Cost of Living Adjustments	1.25%
Inflation	2.50%

Mortality rates are based on the PubS-2010 Healthy Mortality Table and projected generationally with mortality improvement Scale MP-2021.

#### **NOTE 4 - OTHER INFORMATION - Continued**

#### **EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued**

#### **Police Pension Plan - Continued**

#### **Discount Rate**

A Single Discount Rate of 4.06% was used to measure the total pension liability and prior year this rate was 6.00%. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

- 1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
- 2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 6.00%, the municipal bond rate is 2.12%, and the resulting single discount rate is 4.06%.

#### **Discount Rate Sensitivity**

The following is a sensitive analysis of the net pension liability to changes in the discount rate. The table below presents the net pension liability of the Village calculated using the discount rate as well as what the Village's net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

		Current		
	1% Decrease	Discount Rate	1% Increase	
_	(3.06%)	(4.06%)	(5.06%)	
Net Pension Liability	\$ 86,489,904	69,110,133	55,526,504	

#### **NOTE 4 - OTHER INFORMATION - Continued**

#### **EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued**

#### **Police Pension Plan - Continued**

## Changes in the Net Pension Liability

	Total		
	Pension	Plan Fiduciary	Net Pension
	Liability	Net Position	Liability
	 (A)	(B)	(A) - (B)
Balances at April 30, 2021	\$ 68,698,379	26,835,948	41,862,431
Changes for the Year:			
Service Cost	1,185,395		1,185,395
Interest on the Total Pension Liability	4,042,287		4,042,287
Changes of Benefit Terms	_		
Difference Between Expected and Actual			
Experience of the Total Pension Liability	(1,674,628)		(1,674,628)
Changes of Assumptions	23,876,457		23,876,457
Contributions - Employer	—	1,586,505	(1,586,505)
Contributions - Employees	—	322,826	(322,826)
Net Investment Income	—	(1,678,315)	1,678,315
Benefit Payments, Including Refunds			
of Employee Contributions	(2,653,825)	(2,653,825)	—
Other (Net Transfer)	 	(49,207)	49,207
Net Changes	 24,775,686	(2,472,016)	27,247,702
Balances at April 30, 2022	 93,474,065	24,363,932	69,110,133

#### **NOTE 4 - OTHER INFORMATION - Continued**

## **EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued**

#### **Police Pension Plan - Continued**

#### Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the year ended April 30, 2022, the Village recognized pension expense of \$9,139,774. At April 30, 2022, the Village reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	С	Deferred Dutflows of Resources	Deferred Inflows of Resources	Totals
Difference Between Expected and Actual Experience Change in Assumptions Net Difference Between Projected and Actual	\$	356,152 18,350,089	(1,415,558) (303,023)	(1,059,406) 18,047,066
Earnings on Pension Plan Investments		_	342,059	342,059
Total Deferred Amounts Related to Police Pension		18,706,241	(1,376,522)	17,329,719

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

	Net Deferred
Fiscal	Outflows
Year	of Resources
2023	\$ 6,002,980
2024	5,396,079
2025	5,277,528
2026	653,132
2027	
Thereafter	_
Total	17,329,719

#### **NOTE 4 - OTHER INFORMATION - Continued**

#### **EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued**

#### **Firefighters' Pension Plan**

#### **Plan Descriptions**

*Plan Administration.* The Firefighters' Pension Plan is a single-employer defined benefit pension plan that covers all sworn firefighter personnel. The defined benefits and employee and minimum employer contribution levels are governed by Illinois Compiled Statutes (40 ILCS 5/4-1) and may be amended only by the Illinois legislature. The Village accounts for the Fund as a pension trust fund. The Fund is governed by a five-member pension board. Two members of the Board are appointed by the Village President, one member is elected by pension beneficiaries and two members are elected by active fire employees.

Plan Membership. At April 30, 2022, the measurement date, membership consisted of the following:

Inactive Plan Members Currently Receiving Benefits	35
Inactive Plan Members Entitled to but not yet Receiving Benefits	
Active Plan Members	23
-	
Total	58

*Benefits Provided.* The following is a summary of the Firefighters' Pension Plan as provided for in Illinois State Statutes.

The Firefighters' Pension Plan provides retirement benefits through two tiers of benefits as well as death and disability benefits. Covered employees hired before January 1, 2011 (Tier 1), attaining the age of 50 or older with 20 or more years of creditable service are entitled to receive an annual retirement benefit of ½ of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The annual benefit shall be increased by 2.5 percent of such salary for each additional year of service over 20 years up to 30 years, to a maximum of 75 percent of such salary. Employees with at least eight years but less than 20 years of credited service may retire at or after age 60 and receive a reduced benefit. The monthly benefit of a firefighter who retired with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3 percent of the original pension and 3percent compounded annually thereafter.

#### **NOTE 4 - OTHER INFORMATION - Continued**

#### **EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued**

#### **Firefighters' Pension Plan - Continued**

#### **Plan Descriptions - Continued**

*Benefits Provided - Continued.* Covered employees hired on or after January 1, 2011 (Tier 2), attaining the age of 55 or older with 10 or more years of creditable service are entitled to receive an annual retirement benefit equal to the average monthly salary obtained by dividing the total salary of the firefighter during the 48 consecutive months of service within the last 60 months of service in which the total salary was the highest by the number of months of service in that period. Firefighters' salary for the pension purposes is capped at \$106,800, plus the lesser of  $\frac{1}{2}$  of the annual change in the Consumer Price Index or 3 percent compounded. The annual benefit shall be increased by 2.5 percent of such a salary for each additional year of service over 20 years up to 30 years to a maximum of 75 percent of such salary. Employees with at least 10 years may retire at or after age 50 and receive a reduced benefit (i.e.,  $\frac{1}{2}$  percent for each month under 55). The monthly benefit of a Tier 2 firefighter shall be increased annually at age 60 on the January 1<sup>st</sup> after the firefighter retires, or the first anniversary of the pension starting date, whichever is later. Noncompounding increases occur annually, each January thereafter. The increase is the lesser of 3 percent of  $\frac{1}{2}$  of the change in the Consumer Price Index for the proceeding calendar year.

*Contributions.* Covered employees are required to contribute 9.455% of their base salary to the Firefighters' Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The Village is required to contribute the remaining amounts necessary to finance the plan and the administrative costs as actuarially determined by an enrolled actuary. However, effective January 1, 2011, ILCS requires the Village to contribute a minimum amount annually calculated using the projected unit credit actuarial cost method that will result in the funding of 90% of the past service cost by the year 2040. For the year-ended April 30, 2022, the Village's contribution was 66.15% of covered payroll.

*Concentrations.* At year end, the Pension Plan does not have any investments over 5 percent of net plan position available for retirement benefits (other than investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments).

#### **NOTE 4 - OTHER INFORMATION - Continued**

#### **EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued**

#### **Firefighters' Pension Plan - Continued**

#### **Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation performed, as of April 30, 2022, using the following actuarial methods and assumptions:

Actuarial Cost Method	Entry Age Normal
Asset Valuation Method	Fair Value
Actuarial Assumptions	
Interest Rate	6.00%
Salary Increases	4.00% - 8.00%
Cost of Living Adjustments	1.25%
Inflation	2.50%

Mortality rates are based on the PubS-2010 Healthy Mortality Table and projected generationally with mortality improvement scale MP-2021.

#### **Discount Rate**

A Single Discount Rate of 3.83% was used to measure the total pension liability and prior year this rate was 2.99%. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

- 1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
- 2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 6.00%, the municipal bond rate is 2.12%, and the resulting single discount rate is 3.83%.

#### **NOTE 4 - OTHER INFORMATION - Continued**

## **EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued**

#### **Firefighters' Pension Plan - Continued**

#### **Discount Rate Sensitivity**

The following is a sensitive analysis of the net pension liability to changes in the discount rate. The table below presents the net pension liability of the Village calculated using the discount rate as well as what the Village's net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

			Current	
	1	% Decrease	Discount Rate	1% Increase
		(2.83%)	(3.83%)	(4.83%)
Net Pension Liability	\$	65,556,918	53,187,611	43,452,028

## **Changes in the Net Pension Liability**

	 Total Pension Liability (A)	Plan Fiduciary Net Position (B)	Net Pension Liability (A) - (B)
Balances at April 30, 2021	\$ 75,398,559	18,183,222	57,215,337
Changes for the Year:			
Service Cost	1,942,869		1,942,869
Interest on the Total Pension Liability	2,219,507		2,219,507
Changes of Benefit Terms	—		—
Difference Between Expected and Actual			
Experience of the Total Pension Liability	2,369,493		2,369,493
Changes of Assumptions	(9,986,589)		(9,986,589)
Contributions - Employer		1,461,197	(1,461,197)
Contributions - Employees		204,233	(204,233)
Net Investment Income		(1,025,623)	1,025,623
Benefit Payments, Including Refunds			
of Employee Contributions	(2,335,268)	(2,335,268)	—
Other (Net Transfer)		(66,801)	66,801
Net Changes	 (5,789,988)	(1,762,262)	(4,027,726)
Balances at April 31, 2022	 69,608,571	16,420,960	53,187,611

#### **NOTE 4 - OTHER INFORMATION - Continued**

## **EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued**

#### **Firefighters' Pension Plan - Continued**

#### Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the year ended April 30, 2022, the Village recognized pension expense of \$8,362,924. At April 30, 2022, the Village reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of		Deferred Inflows of	
	]	Resources	Resources	Totals
Difference Between Expected and Actual Experience	\$	1,895,594	(417,846)	1,477,748
Change in Assumptions		10,483,147	(7,989,271)	2,493,876
Net Difference Between Projected and Actual				
Earnings on Pension Plan Investments		_	204,878	204,878
Total Deferred Amounts Related to Firefighters' Pension		12,378,741	(8,202,239)	4,176,502

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

	Net Deferred
	Outflows/
Fiscal	(Inflows)
Year	of Resources
2023	\$ 5,697,611
2024	1,355,510
2025	(1,772,526)
2026	(1,104,093)
2027	—
Thereafter	—
Total	4,176,502

#### **NOTE 4 - OTHER INFORMATION - Continued**

#### **OTHER POST-EMPLOYMENT BENEFITS**

#### General Information about the OPEB Plan

*Plan Description.* The Village's defined benefit OPEB plan, Retiree Benefits Plan (RBP), provides OPEB for all permanent full-time general and public safety employees of the Village. RBP is a single-employer defined benefit OPEB plan administered by the Village. Article 11 of the State Compiled Statutes grants the authority to establish and amend the benefit terms and financing requirements to the Village Board. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

*Benefits Provided*. RBP provides healthcare insurance benefits for retirees and their dependents. The benefit terms provide for payment of 100 percent of health insurance premiums for non-Medicare-and Medicare-eligible retirees.

*Plan Membership.* As of April 30, 2022, the measurement date, the following employees were covered by the benefit terms:

Inactive Plan Members Currently Receiving Benefits	12
Inactive Plan Members Entitled to but not yet Receiving Benefits	
Active Plan Members	88
Total	100

#### **Total OPEB Liability**

The Village's total OPEB liability was measured as of April 30, 2022, and was determined by an actuarial valuation as of April 30, 2022.

Actuarial Assumptions and Other Inputs. The total OPEB liability in the April 30, 2022 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.50%
Salary Increases	4.00%
Discount Rate	3.42%
Healthcare Cost Trend Rates	5.30% for 2022, decreasing to an ultimate rate of 4.00% for 2076 and later years.

Retirees' Share of Benefit-Related Costs 100% of projected health insurance premiums for retirees.

The discount rate was based on S&P Municipal Bond 20 Tax-Exempt Index Rate as of April 30, 2022.

Mortality rates were based on PubS-2010 Healthy Mortality table projected generationally with mortality improvement Scale MP-2021 for Police and Fire participants.

#### **NOTE 4 - OTHER INFORMATION - Continued**

#### **OTHER POST-EMPLOYMENT BENEFITS - Continued**

#### Change in the Total OPEB Liability

	Total
	OPEB
	 Liability
Balance at April 30, 2021	\$ 2,857,785
Changes for the Year:	
Service Cost	272,562
Interest on the Total OPEB Liability	59,949
Changes of Benefit Terms	_
Difference Between Expected and Actual Experience	_
Changes of Assumptions or Other Inputs	(346,055)
Benefit Payments	(59,979)
Other Changes	_
Net Changes	 (73,523)
Balance at April 30, 2022	 2,784,262

#### Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The discount rate used to measure the total pension liability was 3.42%, while the prior valuation used 2.12%. The following presents the total OPEB liability, calculated using the discount rate, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher:

		Current	
	1% Decrease	Discount Rate	1% Increase
	 (2.42%)	(3.42%)	(4.42%)
Total OPEB Liability	\$ 3,047,449	2,784,262	2,544,825

#### **NOTE 4 - OTHER INFORMATION - Continued**

#### **OTHER POST-EMPLOYMENT BENEFITS - Continued**

#### Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability, calculated using a variable Healthcare Trend Rate, as well as what the total OPEB liability would be if it were calculated using a Healthcare Trend Rate that is one percentage point lower or one percentage point higher:

		Healthcare	
		Cost Trend	
	1% Decrease	Rates	1% Increase
	 (Varies)	(Varies)	(Varies)
Total OPEB Liability	\$ 2,446,773	2,784,262	3,182,310

#### **OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended April 30, 2022, the Village recognized OPEB expense of \$164,749. At April 30, 2022, the Village reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	 Deferred Outflows of Resources	Deferred Inflows of Resources	Totals
Difference Between Expected and Actual Experience Change in Assumptions	\$ 143,416	(497,265) (774,686)	(497,265) (631,270)
Net Difference Between Projected and Actual Earnings	 _		
Total Deferred Amounts Related to OPEB	 143,416	(1,271,951)	(1,128,535)

#### **NOTE 4 - OTHER INFORMATION - Continued**

#### **OTHER POST-EMPLOYMENT BENEFITS - Continued**

#### **OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB -**Continued

There are no employer contributions made subsequent to the measurement date. Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	N	Net Deferred			
Fiscal		(Inflows)			
Year	of	Resources			
2023	\$	(167,762)			
2024		(167,762)			
2025		(167,762)			
2026		(167,759)			
2027		(181,419)			
Thereafter		(276,071)			
Totals		(1,128,535)			

#### SUBSEQUENT EVENT

On March 11, 2021, the American Rescue Plan Act of 2021 was signed into law. This act provides \$350 billion in funding for local governments. The Village has been allocated \$1,864,904 to be received in two installments. On September 20, 2021 the Village received their first installment of \$932,452. On September 14, 2022 the Village received their final installment of \$932,452.

# **REQUIRED SUPPLEMENTARY INFORMATION**

Required supplementary information includes financial information and disclosures that are required by the GASB but are not considered a part of the basic financial statements. Such information includes:

- Schedule Employer Contributions
   Illinois Municipal Retirement Fund
   Police Pension Fund
   Firefighters' Pension Fund
- Schedule of Changes in the Employer's Net Pension Liability/(Asset) Illinois Municipal Retirement Fund Police Pension Fund Firefighters' Pension Fund
- Schedule of Investment Returns Police Pension Fund Firefighters' Pension Fund
- Schedule of Changes in the Employer's Total OPEB Liability Retiree Benefit Plan
- Budgetary Comparison Schedules General Fund Brown Street Station TIF - Special Revenue Fund Roosevelt and Hannah TIF - Special Revenue Fund Motor Fuel Tax - Special Revenue Fund

Notes to the Required Supplementary Information

Budgetary Information - Budgets are adopted on a basis consistent with generally accepted accounting principles.

# Illinois Municipal Retirement Fund Schedule of Employer Contributions April 30, 2022

Fiscal Year		De	ctuarially etermined ntribution	in Re the A Det	ributions elation to ctuarially ermined tribution	Ех	ribution ccess/ iciency)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2016	Totals	\$	364,675	\$	364,675	\$	_	\$ 3,808,302	9.58%
2017	Totals		365,399		365,399			3,900,958	9.37%
2018	Totals		348,083		348,083		_	3,756,331	9.27%
2019	Totals		286,064		286,064		—	3,579,110	7.99%
2020	Totals		233,359		233,359		_	3,666,662	6.36%
2021	Totals		288,955		288,955		—	3,587,676	8.05%
2022	Village		216,293		216,293		_	2,879,066	7.51%
	Library		56,474		56,474			762,509	7.41%
	Totals		272,767		272,767			3,641,575	7.49%

Notes to the Required Supplementary Information:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level % Pay (Closed)
Remaining Amortization Period	22 Years
Asset Valuation Method	5-Year Smoothed Fair Value
Inflation	2.50%
Salary Increases	3.35% - 14.25%
Investment Rate of Return	7.25%
Retirement Age	See the Notes to the Financial Statements
Mortality	IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015).

## Police Pension Fund Schedule of Employer Contributions April 30, 2022

Fiscal Year	Actuarially Determined Contribution	Contributions in Relation to the Actuarially Determined Contribution	in Relation to he Actuarially Contribution Determined Excess/		Contributions as a Percentage of Covered Payroll
2015	\$ 938,198	\$ 672,901	\$ (265,297)	\$ 3,135,346	21.46%
2016	1,224,046	860,422	(363,624)	3,381,383	25.45%
2017	1,326,465	897,068	(429,397)	3,384,468	26.51%
2018	2,540,486	1,049,386	(1,491,100)	3,482,238	30.14%
2019	2,684,678	1,297,602	(1,387,076)	3,400,426	38.16%
2020	2,873,543	1,236,629	(1,636,914)	3,381,740	36.57%
2021	3,278,659	1,245,463	(2,033,196)	3,459,778	36.00%
2022	3,519,558	1,586,505	(1,933,053)	3,095,616	51.25%

Notes to the Required Supplementary Information:

Actuarial Cost Method	Entry Age Normal					
Amortization Method	Level % Pay (Closed)					
Remaining Amortization Period	19 Years					
Asset Valuation Method	5-Year Smoothed Market					
Inflation	2.50%					
Salary Increases	4.00% - 8.00%					
Investment Rate of Return	6.00%					
Retirement Age	50-60					
Mortality	PubS-2010 Healthy Mortality Table and projected generationally with mortality improvement scale MP-2021.					

Note:

# Firefighters' Pension Fund Schedule of Employer Contributions April 30, 2022

Fiscal Year	Actuarially Determined Contribution	Contributionsin Relation tothe ActuariallyContributionDeterminedExcess/Contribution(Deficiency)		Covered Payroll	Contributions as a Percentage of Covered Payroll
2015	\$ 851,483	\$ 528,694	\$ (322,789)	\$ 2,115,924	24.99%
2016	1,079,005	683,363	(395,642)	2,109,431	32.40%
2017	1,107,822	776,911	(330,911)	2,104,007	36.93%
2018	1,700,695	782,007	(918,688)	2,190,397	35.70%
2019	1,801,858	1,026,090	(775,768)	2,206,837	46.50%
2020	1,922,436	978,696	(943,740)	2,275,035	43.02%
2021	2,252,824	1,206,364	(1,046,460)	2,181,682	55.30%
2022	2,421,632	1,461,197	(960,435)	2,208,877	66.15%

Notes to the Required Supplementary Information:

Actuarial Cost Method	Entry Age Normal				
Amortization Method	Level % Pay (Closed)				
Remaining Amortization Period	19 Years				
Asset Valuation Method	5-Year Smoothed Market				
Inflation	2.50%				
Salary Increases	4.00%				
Investment Rate of Return	6.00%				
Retirement Age	50 - 55				
Mortality	PubS-2010 Healthy Mortality Table and projected generationally with mortality improvement scale MP-2021.				

# Illinois Municipal Retirement Fund Schedule of Changes in the Employer's Net Pension Liability/(Asset) April 30, 2022

	12/31/2015	12/31/2016
	Totals	Totals
Total Pension Liability		
Service Cost	\$ 429,801	406,200
Interest	1,600,638	1,680,274
Changes in Benefit Terms		
Differences Between Expected and Actual Experience	(41,693)	(519,230)
Change of Assumptions	28,247	(29,593)
Benefit Payments, Including Refunds		
of Member Contributions	(917,151)	(909,773)
Net Change in Total Pension Liability	1,099,842	627,878
Total Pension Liability - Beginning	21,585,514	22,685,356
Total Pension Liability - Ending	22,685,356	23,313,234
Plan Fiduciary Net Position		
Contributions - Employer	\$ 371,684	363,038
Contributions - Members	173,145	173,610
Net Investment Income	107,707	1,468,842
Benefit Payments, Including Refunds	,	-,,.
of Member Contributions	(917,151)	(909,773)
Other (Net Transfer)	(292,733)	(498,946)
Net Change in Plan Fiduciary Net Position	(557,348)	596,771
Plan Net Position - Beginning	21,727,639	21,170,291
Plan Net Position - Ending	21,170,291	21,767,062
Employer's Net Pension Liability/(Asset)	\$ 1,515,065	1,546,172
Plan Fiduciary Net Position as a Percentage		
of the Total Pension Liability	93.32%	93.37%
Covered Payroll	\$ 3,847,656	3,857,997
Employer's Net Pension Liability/(Asset) as a Percentage of Covered Payroll	39.38%	40.08%

12/31/2017	12/31/2018	12/31/2019	12/31/2020		12/31/2021	
Totals	Totals	Totals	Totals	Village	Library	Totals
429,680	356,262	369,123	377,227	275,754	65,295	341,049
1,728,927	1,705,743	1,778,312	1,869,941	1,517,920	388,200	1,906,120
(731,199)	114,066	283,850	(85,365)	432,399	102,386	534,785
(687,847)	694,997		(309,858)	—		—
(951,436)	(1,072,495)	(1,112,107)	(1,230,866)	(1,163,347)	(275,463)	(1,438,810)
(211,875)	1,798,573	1,319,178	621,079	1,062,726	280,418	1,343,144
23,313,234	23,101,359	24,899,932	26,219,110	21,605,153	5,235,036	26,840,189
23,101,359	24,899,932	26,219,110	26,840,189	22,667,879	5,515,454	28,183,333
23,101,337	21,077,752	20,219,110	20,010,109	22,001,019	5,515,151	20,105,555
351,469	336,163	205,333	281,484	247,228	58,540	305,768
176,965	163,362	165,001	169,000	133,077	31,511	164,588
3,674,190	(1,191,284)	4,177,045	3,711,737	3,969,138	939,832	4,908,970
(951,436)	(1,072,495)	(1,112,107)	(1,230,866)	(1,163,347)	(275,463)	(1,438,810)
(359,962)	254,949	3,633	146,238	(314,250)	(74,410)	(388,660)
2,891,226	(1,509,305)	3,438,905	3,077,593	2,871,846	680,010	3,551,856
21,767,062	24,658,288	23,148,983	26,587,888	23,866,267	5,799,214	29,665,481
24,658,288	23,148,983	26,587,888	29,665,481	26,738,113	6,479,224	33,217,337
(1,556,929)	1,750,949	(368,778)	(2,825,292)	(4,070,234)	(963,770)	(5,034,004)
106.74%	92.97%	101.41%	110.53%	117.96%	117.47%	117.86%
3,791,476	3,630,272	3,666,662	3,567,603	2,957,267	700,236	3,657,503
(41.06%)	48.23%	(10.06%)	(79.19%)	(137.63%)	(137.64%)	(137.63%)

# Police Pension Fund Schedule of Changes in the Employer's Net Pension Liability April 30, 2022

	 4/30/2015
Total Pension Liability	
Service Cost	\$ 716,672
Interest	2,764,614
Changes in Benefit Terms	
Differences Between Expected and Actual Experience	8,846
Change of Assumptions	
Benefit Payments, Including Refunds	
of Member Contributions	(1,666,508)
Net Change in Total Pension Liability	 1,823,624
Total Pension Liability - Beginning	 37,694,780
Total Pension Liability - Ending	 39,518,404
Plan Fiduciary Net Position	
Contributions - Employer	\$ 672,901
Contributions - Members	311,953
Net Investment Income	1,161,181
Benefit Payments, Including Refunds	
of Member Contributions	(1,666,508)
Administrative Expenses	 (42,381)
Net Change in Plan Fiduciary Net Position	437,146
Plan Net Position - Beginning	 20,612,504
Plan Net Position - Ending	 21,049,650
Employer's Net Pension Liability	\$ 18,468,754
Plan Fiduciary Net Position as a Percentage	
of the Total Pension Liability	53.27%
Covered Payroll	\$ 3,135,346
Employer's Net Pension Liability as a Percentage of Covered Payroll	589.05%

4/30/2016	4/30/2017	4/30/2018	4/30/2019	4/30/2020	4/30/2021	4/30/2022
722,375	1,213,889	1,201,235	1,197,593	1,198,593	1,188,455	1,185,395
2,899,286	3,170,137	3,288,138	3,427,770	3,765,546	3,933,885	4,042,287
					67,739	
(294,336)	(607,425)	191,576	1,021,711	379,521	(319,175)	(1,674,628)
12,588,119		(374,376)	2,213,730	(197,914)	(447,719)	23,876,457
(1,722,512)	(1, 751, 422)	(1, 0, 0, 0, 1, 1, 4)	(2,000,240)	(2, 272, 054)	(2, 442, (26))	(2(52,925))
(1,722,513)	(1,751,422)	(1,868,414)	(2,090,349)	(2,372,054)	(2,443,626)	(2,653,825)
14,192,931	2,025,179	2,438,159	5,770,455	2,773,692	1,979,559	24,775,686
39,518,404	53,711,335	55,736,514	58,174,673	63,945,128	66,718,820	68,698,379
53,711,335	55,736,514	58,174,673	63,945,128	66,718,820	68,698,379	93,474,065
		00,171,070		00,,10,020		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
860,422	897,068	1,049,386	1,297,602	1,236,629	1,245,463	1,586,505
319,101	489,953	348,019	335,651	347,119	350,851	322,826
478,339	1,174,243	547,914	1,488,286	(33,735)	5,912,869	(1,678,315)
,	, ,	,	, ,			
(1,722,513)	(1,751,422)	(1,868,414)	(2,090,349)	(2,372,054)	(2,443,626)	(2,653,825)
(38,865)	(46,091)	(71,282)	(61,313)	(48,947)	(44,006)	(49,207)
(103,516)	763,751	5,623	969,877	(870,988)	5,021,551	(2,472,016)
21,049,650	20,946,134	21,709,885	21,715,508	22,685,385	21,814,397	26,835,948
20,946,134	21,709,885	21,715,508	22,685,385	21,814,397	26,835,948	24,363,932
32,765,201	34,026,629	36,459,165	41,259,743	44,904,423	41,862,431	69,110,133
39.00%	38.95%	37.33%	35.48%	32.70%	39.06%	26.06%
			• • • • • •			
3,381,383	3,384,468	3,482,238	3,400,426	3,381,740	3,459,778	3,095,616
	1005 000/	1047 000/	1010 0704	1207 0504	1000.070/	
968.99%	1005.38%	1047.00%	1213.37%	1327.85%	1209.97%	2232.52%

# Firefighter's Pension Fund Schedule of Changes in the Employer's Net Pension Liability April 30, 2022

		4/30/2015
Total Pension Liability		
Service Cost	\$	535,303
Interest		2,110,395
Changes in Benefit Terms		
Differences Between Expected and Actual Experience		(431,107)
Change of Assumptions		
Benefit Payments, Including Refunds		
of Member Contributions		(1,511,573)
Net Change in Total Pension Liability		703,018
Total Pension Liability - Beginning		28,894,380
Total Pension Liability - Ending		29,597,398
Plan Fiduciary Net Position		
Contributions - Employer	\$	528,964
Contributions - Members		197,766
Net Investment Income		1,013,984
Benefit Payments, Including Refunds		
of Member Contributions		(1,511,573)
Administrative Expenses		(36,669)
Net Change in Plan Fiduciary Net Position		192,472
Plan Net Position - Beginning		15,141,734
Plan Net Position - Ending	_	15,334,206
Employer's Net Pension Liability	\$	14,263,192
Plan Fiduciary Net Position as a Percentage		
of the Total Pension Liability		51.81%
	¢	2 1 1 5 0 2 4
Covered Payroll	\$	2,115,924
Employaria Nat Dangian Liability og a Daraantage of		
Employer's Net Pension Liability as a Percentage of		671 000/
Covered Payroll		674.09%

4/20/2016	4/20/2017	4/20/2010	4/20/2010	4/20/2020	4/20/2021	4/20/2022
4/30/2016	4/30/2017	4/30/2018	4/30/2019	4/30/2020	4/30/2021	4/30/2022
522,439	670,034	660,667	680,339	1,229,126	1,565,291	1,942,869
2,159,539	2,430,804	2,528,988	2,623,079	2,557,030	2,495,121	2,219,507
2,139,339	2,430,804	2,528,988	2,023,079	2,337,030	57,422	2,219,307
794,650	95,603	194,745	(1,384,997)	(268,946)	(147,220)	2,369,493
4,148,272		(224,570)	15,278,098	6,402,431	11,653,840	(9,986,589)
1,110,272		(221,370)	15,270,090	0,102,151	11,000,010	(),)00,50))
(1,607,085)	(1,778,885)	(1,808,746)	(1,822,585)	(1,853,172)	(2,050,151)	(2,335,268)
6,017,815	1,417,556	1,351,084	15,373,934	8,066,469	13,574,303	(5,789,988)
29,597,398	35,615,213	37,032,769	38,383,853	53,757,787	61,824,256	75,398,559
35,615,213	37,032,769	38,383,853	53,757,787	61,824,256	75,398,559	69,608,571
(02.2(2	77 ( 011		1.00 ( 000		1.000.004	1 4 61 107
683,363	776,911	782,007	1,026,090	978,696	1,206,364	1,461,197
198,332	196,805	205,077	207,032	211,985	206,218	204,233
(260,226)	1,498,233	1,158,264	897,851	(268,173)	4,268,786	(1,025,623)
(1,607,085)	(1,778,885)	(1,808,746)	(1,822,585)	(1,853,172)	(2,050,151)	(2,335,268)
(26,689)	(27,818)	(34,347)	(35,053)	(40,685)	(39,383)	(66,801)
(1,012,305)	665,246	302,255	273,335	(971,349)	3,591,834	(1,762,262)
15,334,206	14,321,901	14,987,147	15,289,402	15,562,737	14,591,388	18,183,222
14,321,901	14,987,147	15,289,402	15,562,737	14,591,388	18,183,222	16,420,960
21,293,312	22,045,622	23,094,451	38,195,050	47,232,868	57,215,337	53,187,611
40.21%	40.47%	39.83%	28.95%	23.60%	24.12%	23.59%
0 100 401	0 104 007	2 100 207	2 204 027	0.075.025	0 101 (00	2 200 077
2,109,431	2,104,007	2,190,397	2,206,837	2,275,035	2,181,682	2,208,877
1000 420/	1047 700/	1054 250/	1720 760/	2076 140/	2622 520/	2407 000/
1009.43%	1047.79%	1054.35%	1730.76%	2076.14%	2622.53%	2407.90%

Police Pension Fund Schedule of Investment Returns April 30, 2022

Fiscal Year	Annual Money- Weighted Rate of Return, Net of Investment Expense
2015	10.36%
2016	2.29%
2017	5.96%
2018	2.52%
2019	6.57%
2020	(0.16%)
2021	6.49%
2022	(6.37%)

Note: This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

Firefighters' Pension Fund Schedule of Investment Returns April 30, 2022

Fiscal	Annual Money- Weighted Rate of Return, Net of Investment
Year	Expense
2015	<b>Z</b> 1 50 /
2015	7.15%
2016	(1.82%)
2017	10.98%
2018	8.07%
2019	5.78%
2020	(1.74%)
2021	6.62%
2022	3.94%

Note: This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

# Retiree Benefit Plan Schedule of Changes in the Employer's Total OPEB Liability April 30, 2022

	4/20/2010	4/20/2020	4/20/2021	4/20/2022
	 4/30/2019	4/30/2020	4/30/2021	4/30/2022
Total OPEB Liability				
Service Cost	\$ 235,776	260,274	288,351	272,562
Interest	113,950	114,310	111,134	59,949
Changes in Benefit Terms			—	
Differences Between Expected and Actual				
Experience			(663,021)	
Change of Assumptions or Other Inputs	109,259	142,056	(622,776)	(346,055)
Benefit Payments	(114,179)	(122,171)	(123,694)	
Other Changes	 		—	(59,979)
Net Change in Total OPEB Liability	 344,806	394,469	(1,010,006)	(73,523)
Total OPEB Liability - Beginning	 3,128,516	3,473,322	3,867,791	2,857,785
Total OPEB Liability - Ending	 3,473,322	3,867,791	2,857,785	2,784,262
Covered -Employee Payroll	7,178,340	7,178,340	7,247,526	7,247,526
Total OPEB Liability as a Percentage of				
Covered-Employee Payroll	48.39%	53.88%	39.43%	38.42%

## Notes:

This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

Changes of Assumptions. Changes in assumptions related to the discount rate were made in 2019 through 2022.

## **General Fund**

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended April 30, 2022

		Original	Final	
		Budget	Budget	Actual
D				
Revenues	¢	( 720 002	( 720 002	6.026.602
Taxes	\$	6,720,993	6,720,993	6,936,692
Intergovernmental Licenses and Permits		6,865,971	6,865,971	7,868,828
Charges for Services		1,306,470 2,387,812	1,306,470 2,387,812	1,262,116 2,878,891
Parking		2,387,812 260,380	2,387,812	369,704
Fines and Forfeitures		200,380 891,930	891,930	707,855
Interest		6,318	6,318	4,641
Miscellaneous		393,115	393,115	173,305
Total Revenues		18,832,989	18,832,989	20,202,032
				_ • ,_ • _ , • • _
Expenditures				
Public Affairs		10,909,418	10,909,418	9,703,189
Accounts and Finance		7,649,305	7,649,305	7,337,267
Public Property		1,857,011	1,857,011	1,725,943
Health and Safety		382,965	382,965	299,676
Streets and Public Improvement		1,612,529	1,612,529	1,469,644
Debt Service				
Principal Retirement		613,809	613,809	613,809
Interest and Fiscal Charges		36,627	36,627	36,626
Total Expenditures		23,061,664	23,061,664	21,186,154
Excess (Deficiency) of Revenues				
Over (Under) Expenditures		(4,228,675)	(4,228,675)	(984,122)
Other Financing Sources (Uses)				
Disposal of Capital Assets		(49,025)	(49,025)	800
Transfers In		1,875,500	1,875,500	1,688,596
Transfers Out		1,075,500		(246,760)
		1,826,475	1,826,475	1,442,636
Net Change in Fund Balance		(2,402,200)	(2,402,200)	458,514
Fund Balance - Beginning				476,907
Fund Balance - Ending				935,421

## **Brown Street Station TIF - Special Revenue Fund**

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended April 30, 2022

	 Original Budget	Final Budget	Actual
Revenues			
Taxes			
Property Taxes	\$ 578,145	578,145	779,469
Interest	16,000	16,000	12,197
Total Revenues	 594,145	594,145	791,666
Expenditures			
Capital Outlay	 1,776,105	1,776,105	80,752
Net Change in Fund Balance	 (1,181,960)	(1,181,960)	710,914
Fund Balance - Beginning			3,730,849
Fund Balance - Ending			4,441,763

## Roosevelt and Hannah TIF - Special Revenue Fund

# Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended April 30, 2022

		Original Budget	Final Budget	Actual
Revenues				
Taxes	¢	0.41 ( 45	041 645	1 (54.264
Property Taxes	\$	841,645	841,645	1,654,364
Interest		20,000	20,000	12,512
Total Revenues		861,645	861,645	1,666,876
Expenditures				
Capital Outlay		1,231,000	1,231,000	595,686
Excess (Deficiency) of Revenues				
Over (Under) Expenditures		(369,355)	(369,355)	1,071,190
Other Financing Sources (Uses)				
Transfers In		669,462	669,462	613,085
Transfers Out		(373,835)	(373,835)	(327,638)
		295,627	295,627	285,447
Net Change in Fund Balance		(73,728)	(73,728)	1,356,637
Fund Balance - Beginning				3,676,432
Fund Balance - Ending				5,033,069

#### Motor Fuel Tax - Special Revenue Fund

	 Original Budget	Final Budget	Actual
Revenues			
Intergovernmental			
MFT Allotments	\$ 968,555	968,555	877,379
Interest Income	4,360	4,360	4,307
Total Revenues	972,915	972,915	881,686
Expenditures			
Streets and Public Improvement	 		
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	972,915	972,915	881,686
Other Financing (Uses)			
Transfers Out	 (1,376,428)	(1,376,428)	(287,952)
Net Change in Fund Balance	 (403,513)	(403,513)	593,734
Fund Balance - Beginning			2,106,735
Fund Balance - Ending			2,700,469

## **OTHER SUPPLEMENTARY INFORMATION**

Other supplementary information includes financial statements and schedules not required by the GASB, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

Such statements and schedules include:

- Budgetary Comparison Schedules Major Governmental Funds
- Combining Statements Nonmajor Governmental Funds
- Budgetary Comparison Schedules Nonmajor Governmental Funds
- Budgetary Comparison Schedule Major Enterprise Fund
- Combining Statements Pension Trust Funds
- Consolidated Year-End Financial Report

## **INDIVIDUAL FUND DESCRIPTIONS**

#### GENERAL FUND

The General Fund is used to account for all financial resources except those required to be accounted for in another fund.

#### **SPECIAL REVENUE FUNDS**

The Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than fiduciary funds or capital projects funds) that are legally restricted to expenditure for specified purposes.

#### **Brown Station TIF Fund**

The Brown Street Station TIF Fund is used to accumulate incremental property tax revenues from the area in the far north Forest Park. This is a mix of commercial and residential TIF and funds will be used to improve streetscapes and for future development.

#### **Roosevelt and Hannah TIF Fund**

The Roosevelt and Hannah TIF Fund is a special revenue fun used to accumulate incremental property tax revenues from its specific area in Forest Park. This is a commercial area TIF and funds will be used to improve streetscapes and for future development.

#### **Motor Fuel Tax Fund**

The Motor Fuel Tax Fund is used to account for motor fuel tax allocations from the State of Illinois and expenditures related to the Village's annual road rehabilitation and construction program.

#### **Illinois Municipal Retirement Fund**

The Illinois Municipal Retirement Fund (IMRF) Fund is used to account for the District's participation in the Illinois Municipal Retirement Fund. Financing is provided by a specific annual property tax levy.

#### **Narcotics Fund**

The Narcotics Fund is used to account for seized drug money and assets. The Village receives a percentage of money back any time there is a drug arrest and money is recovered, or an asset is seized. Funds may be used for law enforcement related expenses such as programs, operating expenses, professional services, capital expenditures, and training.

#### **U.S. Customs Fund**

The U.S. Customs Fund is used to account for seized drug money and assets. The Village receives a percentage of money back any time there is a drug arrest and money is recovered, or an asset is seized. Funds must be used in accordance with federal regulations to increase or supplement the resources of the law enforcement agency.

## **INDIVIDUAL FUND DESCRIPTIONS**

#### **SPECIAL REVENUE FUNDS - Continued**

#### **Foreign Fire Insurance Fund**

The Foreign Fire Insurance Fund is used to account for foreign fire insurance tax monies expended for Fire Department supplies and equipment approved by the Foreign Fire Insurance Committee.

#### **Social Security Fund**

The Social Security Fund is used to account for the Village's portion of Social Security paid on behalf of its employees. Financing is provided by a specific annual property tax levy.

#### **Roosevelt Road Corridor TIF Fund**

The Roosevelt Road Corridor TIF fund is used to accumulate incremental property tax revenues from the area along Roosevelt Road and south. This is a mix of commercial and industrial and funds will be used to improve streetscapes, infrastructure upgrades, and future developments.

#### **Police DUI Fund**

The Police DUI fund was designated in fiscal year 2022 with revenues restricted per Illinois Vehicle Code (625 ILCS 5/11-501.01). Funds are received from Cook County Circuit Court, and will be used for police training and equipment.

#### Police Vehicle Replacement Capital Asset Fund

The Police Vehicle Replacement Capital Asset Fund was designated in fiscal year 2022 with revenues assigned from the Circuit Court of Cook County and a portion of tow fees. These revenues will be used for the purpose of purchasing/financing replacement squad cars.

#### Fleet Replacement Capital Asset Fund

The Fleet Replacement Capital Asset Fund was designated in fiscal year 2022 with revenues assigned from the \$0.02 per gallon Municipal Motor Fuel Tax. Replacement vehicles for all departments outside of the Police Department will be purchased / financed through these funds.

#### CAPITAL PROJECTS FUND

Capital Projects Funds are used to account for financial resources used for the acquisition or construction of major capital assets (other than those financed by business-type/proprietary funds).

#### **VIP Program Fund**

The VIP Program Fund is used to account for the 1.0% Non Home Rule Sales revenues for the purpose of public infrastructure and capital assets.

#### **CAPITAL PROJECTS FUND - Continued**

#### 2002 Bond Fund

The 2002 Bond Funds is used to account for the the remaining fund balance restricted for a Roosevelt Road Infrastructure project that has been finalized but not invoiced by the State.

#### **ENTERPRISE FUND**

Enterprise Funds are used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or where it has been decided that periodic determination of revenues earned, expenses incurred and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purpose.

#### Water Fund

The Water Fund is used to account for the revenues and expenses related to the operations of the Village's water and sewer. Revenues are generated through charges to users based upon water and sewer consumption.

#### PENSION TRUST FUNDS

#### **Police Pension Fund**

The Police Pension Fund is used to account for the accumulation of resources to be used for retirement pensions for the Village's sworn police personnel. Most rules and regulations of the fund are established by the Pension Division of the Illinois Department of Insurance. Resources are contributed by sworn police personnel at rates fixed by state statutes and by the Village through an annual property tax levy.

#### **Firefighter's Pension Fund**

The Firefighters' Pension Fund is used to account for the accumulation of resources to be used for retirement pensions for the Village's sworn firefighter/paramedic personnel. Most rules and regulations of the fund are established by the Pension Division of the Illinois Department of Insurance. Resources are contributed by sworn firefighter/paramedic personnel at rates fixed by state statutes and by the Village through an annual property tax levy.

## **General Fund**

## Schedule of Revenues - Budget and Actual

For the Fiscal Year Ended April 30, 2022

Original Budget         Final Budget         Final Actual           Taxes         \$
TaxesProperty Taxes\$ 5,198,9005,198,9005,547,746Utility Taxes1,285,0001,285,0001,334,368Gasoline Taxes196,208196,208—Cannabis Tax12,12112,12122,798
Property Taxes\$ 5,198,9005,198,9005,547,746Utility Taxes1,285,0001,285,0001,334,368Gasoline Taxes196,208196,208—Cannabis Tax12,12112,12122,798
Property Taxes\$ 5,198,9005,198,9005,547,746Utility Taxes1,285,0001,285,0001,334,368Gasoline Taxes196,208196,208—Cannabis Tax12,12112,12122,798
Utility Taxes1,285,0001,285,0001,334,368Gasoline Taxes196,208196,208—Cannabis Tax12,12112,12122,798
Gasoline Taxes196,208196,208—Cannabis Tax12,12112,12122,798
Cannabis Tax 12,121 12,121 22,798
, , , , , , , , , , , , , , , , , , , ,
Other Taxos $20.764$ $20.764$ $21.700$
Other Taxes 28,764 28,764 31,780
Total Taxes         6,720,993         6,720,993         6,936,692
Intergovernmental
Sales Tax 3,357,486 3,357,486 3,579,596
State Income Tax       1,520,431       2,266,578
Local Use Tax       579,997       579,997       554,460
Replacement Tax         168,580         168,580         423,399
Foreign Fire Insurance Tax         35,000         35,000         37,644
Grants
Federal Assistance         156,306         156,306         100,049
FEMA 176,078 176,078 159,428
Illinois Law Enforcement Camera Grant86,80086,800
DOJ Bullet Proof Vests         7,605         7,605         1,652
DOJ Body Camera Grant         15,000         15,000         15,000
Tabacco and Liquor Grant2,2002,200330
Altenheim Grant         715,043         715,043         663,495
IDOT Traffic Safety Grant         35,445         35,445         21,117
Walmart Community Grant — 51
IL EPA Grant — — 46,029
Safety and Education Grant 10,000 10,000 —
Total Intergovernmental         6,865,971         6,865,971         7,868,828
Licenses and Permits
Liquor License 83,550 83,550 88,225
Liquor License Application Fee3,5003,50011,674
Business License         42,500         42,500         42,008
Sidewalk Use Permit         3,675         3,675         3,425
Solicitor's License5050115
Raffle License5050—

## **General Fund**

## Schedule of Revenues - Budget and Actual - Continued For the Fiscal Year Ended April 30, 2022

	Original	Final		
	 Budget	Budget	Actual	
Licenses and Permits - Continued				
Amusement Devices	\$ 13,850	13,850	15,100	
Amusement Tax Video Rental	1,250	1,250	777	
Vending Machines	2,120	2,120	2,115	
Tobacco License	6,000	6,000	6,000	
Gasoline Stations License	17,200	17,200	17,200	
Taxicabs License	3,250	3,250	2,960	
Scavenger Services License	17,500	17,500	17,500	
Contractors License	19,500	19,500	24,890	
Vehicle License	308,000	308,000	217,566	
Animal License	3,540	3,540	2,856	
Building Permits	160,000	160,000	181,468	
Electric Permits	38,000	38,000	37,328	
Plumbing Permits	30,000	30,000	37,140	
HVAC Permits	2,000	2,000	2,680	
Water Permit Fees	5,000	5,000	5,900	
Private Property Maintenance	3,000	3,000		
Sign Permits	28,520	28,520	30,416	
Dumpster Permits	2,000	2,000	1,475	
Parking Permits	310,000	310,000	275,760	
Garage Sale Permits	200	200	365	
Plan Review Fees	18,000	18,000	28,436	
Elevator Inspection Fees	16,000	16,000	15,465	
Food Service Inspection Fees	24,375	24,375	26,700	
Certificate of Compliance Fees	120,000	120,000	143,700	
Zoning Application Fees	200	200		
Conditional Certificate Fees	22,000	22,000	19,950	
Dog Park Permits	 1,640	1,640	2,922	
Total Licenses and Permits	1,306,470	1,306,470	1,262,116	
	 1,000,170	1,200,170	1,202,110	
Charges for Services				
Ambulance Charges	709,154	709,154	1,238,400	
Highway Maintenance - IDOT	88,785	88,785	89,861	
Refuse Collection Charges	863,140	863,140	830,480	
Recycling Fees	107,120	107,120	102,921	
Yard Waste Fees	61,903	61,903	60,736	
Accident Reports	5,000	5,000	6,050	

## **General Fund**

## Schedule of Revenues - Budget and Actual - Continued For the Fiscal Year Ended April 30, 2022

	Original	Final	
	 Budget	Budget	Actual
Charges for Services - Continued			
SORA Registration Fees	\$ 10	10	10
Water Towers	183,000	183,000	183,162
Real Estate	37,000	37,000	36,900
Supervision Fees	500	500	2,932
Community Center	500	500	
Day Care - After School Program	135,000	135,000	170,360
Day Care - Summer Program	45,000	45,000	43,573
Youth Activities	500	500	
Classes	100	100	124
Trips, Tours, and Excursions	80,000	80,000	35,353
Taxi Cab Fares and Fees	100	100	225
Community Events	35,000	35,000	36,909
RTA - Administration Subsidy	30,000	30,000	34,732
RTA - PACE Advertisement	2,500	2,500	
RTA - Dial-a-Ride	 3,500	3,500	6,163
Total Charges for Services	 2,387,812	2,387,812	2,878,891
Parking			
Parking Meters	4,680	4,680	4,008
Van Burren Lot	50,000	50,000	78,888
Ferdinand Lot	500	500	174
Thomas and Madison Lot	30,000	30,000	39,426
Beloit and Madison Lot	1,200	1,200	786
Hannah and Madison Lot	4,000	4,000	1,816
Circle and Madison lot	800	800	390
Madison Business District	156,000	156,000	228,482
Circle Avenue CTA District	 13,200	13,200	15,734
Total Parking	 260,380	260,380	369,704

## General Fund Schedule of Revenues - Budget and Actual - Continued For the Fiscal Year Ended April 30, 2022

	Original		Final	
		Budget	Budget	Actual
Fines and Forfeitures				
Traffic and Parking Fees	\$	650,430	650,430	466,819
Illinois Comptroller Debt Recovery		150,000	150,000	137,051
Towing Revenue		60,000	60,000	72,575
K9 Unit Fees		4,500	4,500	1,175
Code Violation Fines		22,000	22,000	22,845
Other Fines and Penalties		5,000	5,000	7,390
Total Fines and Forfeitures		891,930	891,930	707,855
		( 210	( )10	4 ( 4 1
Interest Income		6,318	6,318	4,641
Miscellaneous				
Police CTA Detail		95,000	95,000	23,868
NSF - Agency Collections		250,100	250,100	138,280
AMEX Corporate Points Earned		225	225	364
Workmen's Compensation Reimbursements		35,000	35,000	6,302
Equipment Sales		400	400	
Commissions		340	340	310
FOIA		50	50	10
Claims and Damages		7,000	7,000	
Other		5,000	5,000	4,171
Total Miscellaneous		393,115	393,115	173,305
Total Revenues		18,832,989	18,832,989	20,202,032

## **General Fund**

## Schedule of Expenditures - Budget and Actual

For the Fiscal Year Ended April 30, 2022

	Original	Final	
	 Budget	Budget	Actual
Public Affairs			
General Public Affairs	\$ 1,413,623	1,413,623	1,310,051
Police	5,480,478	5,480,478	4,585,332
Community Services	656,230	656,230	477,304
Fire	1,015,057	1,015,057	1,278,880
Fire Protection	 2,344,030	2,344,030	2,051,622
Total Public Affairs	 10,909,418	10,909,418	9,703,189
Accounts and Finance			
Village Clerk	6,473,808	6,473,808	6,348,847
Grant Expenditures	1,175,497	1,175,497	988,420
Total Accounts and Finance	 7,649,305	7,649,305	7,337,267
	 ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	1,551,201
Public Property			
Public Property	1,080,661	1,080,661	871,916
Public Property and Street Lights	158,000	158,000	203,774
Forestry	241,830	241,830	251,985
Playground and Recreation	9,000	9,000	2,951
Property Maintenance	 367,520	367,520	395,317
	1 057 011	1 057 011	1 725 042
Total Public Property	 1,857,011	1,857,011	1,725,943
Health and Safety	 382,965	382,965	299,676
Streets and Public Improvement		100 0 50	
Streets and Public Improvement	423,850	423,850	376,353
Garbage	 1,188,679	1,188,679	1,093,291
Total Streets and Public Improvement	 1,612,529	1,612,529	1,469,644
Debt Service	(12 000	(12.000	(12.000
Principal Retirement	613,809	613,809	613,809
Interest and Fiscal Charges	 36,627	36,627	36,626
Total Debt Service	 650,436	650,436	650,435
Total Expenditures	 23,061,664	23,061,664	21,186,154

### VIP Program - Capital Projects Fund

	Original	Final	
	 Budget	Budget	Actual
Revenues			
Taxes			
Property Taxes	\$ 1,700,025	1,700,025	2,188,381
Intergovernmental			
Grants	861,080	861,080	154,002
Interest Income	 3,000	3,000	1,806
Total Revenues	 2,564,105	2,564,105	2,344,189
Expenditures			
Streets and Public Improvement	390,302	390,302	97,298
Capital Outlay	2,411,230	2,411,230	917,944
Debt Service	, , ,	j j	
Principal Retirement	615,000	615,000	615,000
Interest and Fiscal Charges	97,950	97,950	97,951
Total Expenditures	 3,514,482	3,514,482	1,728,193
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	 (950,377)	(950,377)	615,996
Other Financing Sources (Uses)			
Transfers In	941,428	941,428	
Transfers Out	(540,500)	(540,500)	(500,644)
	 400,928	400,928	(500,644)
Net Change in Fund Balance	 (549,449)	(549,449)	115,352
Fund Balance - Beginning			1,771,986
Fund Balance - Ending			1,887,338

#### 2002 Bond - Capital Projects Fund

	Original Budget		Final Budget	Actual
Revenues Interest Income	\$	4,500	4,500	2,623
Expenditures	•	<b>y</b>	<u> </u>	<b>,</b>
Capital Outlay		86,600	86,600	977
Excess (Deficiency) of Revenues Over (Under) Expenditures		(82,100)	(82,100)	1,646
Other Financing Sources Transfers In				4,549
Net Change in Fund Balance		(82,100)	(82,100)	6,195
Fund Balance - Beginning				(6,195)
Fund Balance - Ending				

## Nonmajor Governmental - Special Revenue Funds Combining Balance Sheet April 30, 2022

	IMRF	Narcotics
ASSETS		
Cash and Investments	\$ —	160,265
Receivables - Net of Allowances		
Taxes	118,442	_
Accounts		
Due from Other Funds		
Total Assets	118,442	160,265
LIABILITIES		
Accounts Payable	_	608
Due to Other Funds	73,050	32,487
Total Liabilities	73,050	33,095
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Property Taxes	118,442	
Total Liabilities and Deferred Inflows of Resources	191,492	33,095
FUND BALANCES		
Restricted	_	127,170
Unassigned	(73,050)	
Total Fund Balances	(73,050)	127,170
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	118,442	160,265

U.S. Customs	Foreign Fire Insurance	Social Security	Roosevelt Road Corridor TIF	Police DUI	Police Vehicle	Fleet Replacement	Totals
122,884	64,705	_	1,794,333	_	1,393	139,134	2,282,714
	13,433	156,343				28,500	303,285 13,433
122,884	78,138	53,687 210,030	1,794,333	36,406 36,406	113,758 115,151	167,634	203,851 2,803,283
31,236 1,739	13,433	3,262	562	318	_		46,157 110,538
32,975	13,433	3,262	562	318	_		156,695
	_	156,343	—	_		_	274,785
32,975	13,433	159,605	562	318			431,480
89,909	64,705	50,425	1,793,771	36,088	115,151	167,634	2,444,853 (73,050)
89,909	64,705	50,425	1,793,771	36,088	115,151	167,634	2,371,803
122,884	78,138	210,030	1,794,333	36,406	115,151	167,634	2,803,283

## Nonmajor Governmental - Special Revenue Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances For the Fiscal Year Ended April 30, 2022

	IMRF	Narcotics
Revenues		
Taxes	\$ 270,700	
Intergovernmental	27,811	12,216
Fines and Forfeitures		_
Interest Income		531
Miscellaneous		6,000
Total Revenues	298,511	18,747
Expenditures		
Public Affairs	_	62,260
Accounts and Finance	200,595	_
Streets and Public Improvement	_	_
Capital Outlay		
Debt Service		
Principal Retirement		
Interest and Fiscal Charges		_
Total Expenditures	200,595	62,260
Excess (Deficiency) of Revenues		
Over (Under) Expenditures	97,916	(43,513)
Other Financing Sources (Uses)		
Disposal of Capital Assets	_	
Transfers In	_	
Transfers Out	_	
Net Change in Fund Balances	97,916	(43,513)
Fund Balances - Beginning	(170,966)	170,683
Fund Balances - Ending	(73,050)	127,170

U.S.	Foreign Fire	Social	Roosevelt Road	Police	Police	Fleet	
Customs	Insurance	Security	Corridor TIF	DUI	Vehicle	Replacement	Totals
	—	326,785	719,168		—	195,401	1,512,054
140,712	37,644	25,073			—	—	243,456
	—	—		37,618	—	—	37,618
37	201	—	4,645		—	14	5,428
		—				15,947	21,947
140,749	37,845	351,858	723,813	37,618		211,362	1,820,503
154,335	36,083			1,530	_		254,208
	—	311,194			_	—	511,789
			63,189		—		63,189
	—	—	—			160,337	160,337
	4,635	_		_	_	_	4,635
	645						645
154,335	41,363	311,194	63,189	1,530		160,337	994,803
(13,586)	(3,518)	40,664	660,624	36,088		51,025	825,700
30,000	—	—	—		—	—	30,000
15,000	—	—			115,151	116,609	246,760
		_	(31,903)				(31,903)
45,000	—		(31,903)		115,151	116,609	244,857
31,414	(3,518)	40,664	628,721	36,088	115,151	167,634	1,070,557
58,495	68,223	9,761	1,165,050				1,301,246
89,909	64,705	50,425	1,793,771	36,088	115,151	167,634	2,371,803

## IMRF - Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended April 30, 2022

	Driginal Budget	Final Budget	Actual
Revenues			
Taxes			
Property Taxes	\$ 295,000	295,000	270,700
Intergovernmental			
Replacement Taxes	 13,160	13,160	27,811
Total Revenues	308,160	308,160	298,511
Expenditures Accounts and Finance	 207,135	207,135	200,595
Net Change in Fund Balance	 101,025	101,025	97,916
Fund Balance - Beginning			(170,966)
Fund Balance - Ending			(73,050)

#### Narcotics - Special Revenue Fund

	 Original Budget	Final Budget	Actual
Revenues			
Intergovernmental			
Seizure Fees	\$ 60,000	60,000	12,216
Interest Income	800	800	531
Miscellaneous			
Sales of Seized Vehicles	5,000	5,000	6,000
Total Revenues	65,800	65,800	18,747
Expenditures			
Public Affairs	 179,485	179,485	62,260
Net Change in Fund Balance	 (113,685)	(113,685)	(43,513)
Fund Balance - Beginning			170,683
Fund Balance - Ending			127,170

#### U.S. Customs - Special Revenue Fund

	Original Budget	Final Budget	Actual
Revenues			
Intergovernmental			
U.S. Customs Deposits	\$ 198,000	198,000	140,712
Interest Income	 70	70	37
Total Revenues	198,070	198,070	140,749
Expenditures			
Public Affairs	 227,915	227,915	154,335
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	 (29,845)	(29,845)	(13,586)
Other Financing Sources			
Disposal of Capital Assets	1,000	1,000	30,000
Transfers In		_	15,000
	 1,000	1,000	45,000
Net Change in Fund Balance	 (28,845)	(28,845)	31,414
Fund Balance - Beginning			58,495
Fund Balance - Ending			89,909

#### Foreign Fire Insurance - Special Revenue Fund

	C	Driginal	Final	
		Budget	Budget	Actual
Revenues				
Intergovernmental				
Foreign Fire Insurance Taxes	\$	35,000	35,000	37,644
Interest Income		250	250	201
Total Revenues		35,250	35,250	37,845
Expenditures				
Public Affairs		30,000	30,000	36,083
Debt Service				
Principal Retirement		4,636	4,636	4,635
Interest and Fiscal Charges		564	564	645
Total Expenditures		35,200	35,200	41,363
Net Change in Fund Balance		50	50	(3,518)
Fund Balance - Beginning				68,223
Fund Balance - Ending				64,705

#### Social Security - Special Revenue Fund

	Driginal Budget	Final Budget	Actual
Revenues			
Taxes			
Property Taxes	\$ 330,000	330,000	326,785
Intergovernmental			
Replacement Taxes	11,865	11,865	25,073
Total Revenues	 341,865	341,865	351,858
Expenditures Accounts and Finance	 321,805	321,805	311,194
Net Change in Fund Balance	 20,060	20,060	40,664
Fund Balance - Beginning			9,761
Fund Balance - Ending			50,425

#### **Roosevelt Road Corridor TIF - Special Revenue Fund**

	 Original Budget	Final Budget	Actual
Revenues			
Taxes			
Property Taxes	\$ 300,290	300,290	719,168
Interest Income	5,000	5,000	4,645
Total Revenues	305,290	305,290	723,813
Expenditures			
Streets and Public Improvement	 316,000	316,000	63,189
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	(10,710)	(10,710)	660,624
Other Financing (Uses)			
Transfers Out	 (175,000)	(175,000)	(31,903)
Net Change in Fund Balance	 (185,710)	(185,710)	628,721
Fund Balance - Beginning			1,165,050
Fund Balance - Ending			1,793,771

	Driginal Budget	Final Budget	Actual
Revenues			
Fines and Forfeitures			
Supervision Fees	\$ 500	500	—
Towing Revenue	5,000	5,000	—
Miscellaneous			
Insurance Claims	 5,000	5,000	
Total Revenues	10,500	10,500	
Expenditures Capital Outlay	 51,025	51,025	
Excess (Deficiency) of Revenues Over (Under) Expenditures	(40,525)	(40,525)	_
Other Financing Sources Transfers In	 		115,151
Net Change in Fund Balance	 (40,525)	(40,525)	115,151
Fund Balance - Beginning			
Fund Balance - Ending			115,151

## Water - Enterprise Fund Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual For the Fiscal Year Ended April 30, 2022

	- · · · 1		
	Original	Final	
	Budget	Budget	Actual
Operating Revenues			
	¢ 7701100		7 5 4 6 4 7 1
Charges for Services	\$ 7,721,122	2 7,721,122	7,546,471
Operating Expenses			
Operations	5,350,604	5,350,604	3,198,383
Depreciation	181,666	5 181,666	250,765
Total Operating Expenses	5,532,270	5,532,270	3,449,148
Operating Income	2,188,852	2,188,852	4,097,323
Nonoperating Revenues (Expenses)			
Interest Income	3,500	3,500	13,374
Operating Grant	31,118	31,118	
Interest Expense	(17,232)	) (17,232)	(14,810)
	17,386	5 17,386	(1,436)
Income before Transfers	2,206,238	3 2,206,238	4,095,887
Transfers In	548,835	5 548,835	354,992
Transfers Out	(1,569,462)	) (1,569,462)	(1,513,085)
	(1,020,627)	) (1,020,627)	(1,158,093)
Change in Net Position	1,185,611	1,185,611	2,937,794
Net Position - Beginning			21,509,594
Net Position - Ending			24,447,388

## Statement of Fiduciary Net Position - Pension Trust Funds April 30, 2022

ASSETS	Police Pension	Firefighters' Pension	Totals
Cash and Cash Equivalents	\$ 1,964,324	896,949	2,861,273
Investments			
U.S. Government Obligations	3,226,576	—	3,226,576
U.S. Agency Obligations	534,559		534,559
Corporate Bonds	2,470,650	—	2,470,650
State and Local Obligations	114,859	—	114,859
Mutual Funds	7,505,963		7,505,963
Illinois Firefighters Pension Investment Fund		15,525,849	15,525,849
Common Stock	6,952,697	—	6,952,697
Insurance Contracts	1,557,830		1,557,830
Receivables			
Accrued Interest	32,184	—	32,184
Prepaids	10,419	881	11,300
Total Assets	24,370,061	16,423,679	40,793,740
LIABILITIES			
Accounts Payable	6,129	2,719	8,848
NET POSITION			
Net Position Restricted for Pensions	24,363,932	16,420,960	40,784,892

## Statement of Changes in Fiduciary Net Position - Pension Trust Funds For the Fiscal Year Ended April 30, 2022

	Police Pension	Firefighters' Pension	Totals
Additions			
Contributions - Employer	\$ 1,586,505	1,461,197	3,047,702
Contributions - Plan Members	322,826	204,233	527,059
Total Contributions	1,909,331	1,665,430	3,574,761
Investment Income			
Interest Earned	(1,578,829)	984,781	(594,048)
Net Change in Fair Value	1,762	(1,979,415)	(1,977,653)
	(1,577,067)	(994,634)	(2,571,701)
Less Investment Expenses	(101,248)	(30,989)	(132,237)
Net Investment Income	(1,678,315)	(1,025,623)	(2,703,938)
Total Additions	231,016	639,807	870,823
Deductions			
Administration	2,653,825	2,335,268	4,989,093
Benefits and Refunds	49,207	66,801	116,008
Total Deductions	2,703,032	2,402,069	5,105,101
Change in Fiduciary Net Position	(2,472,016)	(1,762,262)	(4,234,278)
Net Position Restricted for Pensions			
Beginning	26,835,948	18,183,222	45,019,170
Ending	24,363,932	16,420,960	40,784,892

## Consolidated Year-End Financial Report April 30, 2022

CSFA #	Program Name	State	Federal	Other	Total
	riogram rame	State	1 cuciui	ould	Totui
444-26-1565	Tobacco Enforcement Program	1,430		2,098	3,528
420-00-0505	Grants Management Program	_	_	1,172	1,172
420-00-1758	Site Improvements	663,495	_	68,258	731,753
494-00-1488	Motor Fuel Tax Program	287,952			287,952
494-10-0343	State and Community Highway Safety/ National Priority Safety Program Underground Storage Tank Prevention,		21,117		21,117
592-01-0458	Detection and Compliance Program	46,029	_	57,526	103,555
	Other Grant Programs and Activities	_	612,561	76,074	688,635
	All Other Costs Not Allocated			41,496,707	41,496,707
	Totals	998,906	633,678	41,701,835	43,334,419

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CERTIFIED PUBLIC ACCOUNTANTS

Lauterbach & Amen, LLP

#### REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENTAL AUDITING STANDARDS

November 3, 2022

The Honorable Mayor Members of the Council of Commissioners Village of Forest Park, Illinois

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Village of Forest Park, Illinois, as of and for the year ended April 30, 2022, and the related notes to the financial statements, which collectively comprise the Village's basic financial statements, and have issued our report thereon dated November 3, 2022.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Village's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control. According, we do not express an opinion on the effectiveness of the Village's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Village's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. Village of Forest Park, Illinois November 3, 2022 Page 2

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Village's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Village's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Lauterbach & Amen. LLP

LAUTERBACH & AMEN, LLP

## SUPPLEMENTAL SCHEDULES

Long-Term Debt Requirements General Obligation Refunding Bonds of 2012 April 30, 2022

Date of Issue Date of Maturity Authorized Issue Interest Rate Interest Dates Principal Maturity Date Payable at December 3, 2012 December 1, 2025 \$6,745,000 2.00% - 3.00% June 1 and December 1 December 1 Amalgamated Bank of Chicago

## CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

I	Principal	Interest	Totals
\$	635,000	79,500	714,500
	650,000	60,450	710,450
	675,000	40,950	715,950
	690,000	20,700	710,700
	2,650,000	201,600	2,851,600
		650,000 675,000 690,000	\$ 635,000 79,500 650,000 60,450 675,000 40,950 690,000 20,700

Long-Term Debt Requirements IEPA Loan Payable of 2002 April 30, 2022

Date of IssueFebruary 1, 2002Date of MaturityFebruary 1, 2023Authorized Issue\$5,650,423Interest Rate2.675%Interest DatesFebruary 1 and August 1Payable atFebruary 1Loan NumberIllinois Environmental Protection Agency

## CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal				<b>T</b> 1	
Year	Principal		Interest	Totals	
2023	\$	372,592	6,822	379,414	

## Assessed Valuations, Tax Rates, and Comparative Tax Statistics - Last Three Tax Levy Years April 30, 2022

Tax Levy Year	2019	2020	2021
Assessed Valuation	\$ 353,567,531	431,925,899	N/A
Rates			
Corporate	0.3942	0.2944	N/A
Fire Protection	0.1457	0.1192	N/A
Forestry	0.0218	0.0179	N/A
Insurance	0.0874	0.0715	N/A
Police Protection	0.1457	0.1192	N/A
Police Pension	0.3641	0.3362	N/A
Firefighter's Pension	0.2867	0.2659	N/A
Fire Pension P.A. 38-0689	0.0420	0.0400	N/A
IMRF	0.0859	0.0703	N/A
Social Security	0.1004	0.0787	N/A
Total Village Direct Rates	1.6739	1.4133	N/A
Levy Amount			
Corporate	\$ 1,393,818	1,271,748	N/A
Fire Protection	515,000	515,000	N/A
Forestry	77,250	77,250	N/A
Insurance	309,000	309,000	N/A
Police Protection	515,000	515,000	N/A
Police Pension	1,287,500	1,452,300	N/A
Firefighter's Pension	1,013,520	1,148,450	N/A
Fire Pension P.A. 38-0689	148,581	172,760	N/A
IMRF	303,850	303,850	N/A
Social Security	354,835	339,900	N/A
Total Tax Levy	5,918,354	6,105,258	N/A
Collections	5,733,685	5,877,056	N/A
Percent Collected	96.88%	96.26%	N/A

The 2021 tax levy extension is not available as of the date of this report.

## Waterworks Facility Report April 30, 2022

Revenues	\$ 5,898,409
Operating Expenses	\$ 2,053,032
Replacement Costs	
Water Mains	\$ 48,095,850
Pump Stations	6,900,000
Water Towers	4,800,000
Total Replacement Costs	59,795,850
Total Gallons Received at the Waterworks Facility	498,845,662
Total Number of Gallons Billed	421,491,732
Debt Service	
Principal	\$ 371,936
Interest	7,478
Total Debt Service	379,414
Number of Users	
Active	3,315
Suspended	42